Public Disclosure Authorized

National Social Safety Net Program-Scale Up (P176935)

WESTERN AND CENTRAL AFRICA | Nigeria | IBRD/IDA | Investment Project Financing (IPF) | FY 2022 | Seq No: 7 | Archived on 03-Sep-2025 | ISR04996

1. OBJECTIVE

1.1 Development Objective

Original Development Objective (Approved as part of Approval package on 16-Dec-2021)

Expand coverage of shock responsive safety net support among the poor and vulnerable and strengthen the national safety net delivery system.

Has the Development Objective been changed since Board Approval of the Project Objective?

No

2. COMPONENTS

Name
Economic Shock Responsive Cash Transfer (ESR-CT):(Cost 600,000,000.00)
Extended Regular Cash Transfer (ER-CT) for the poor and the vulnerable:(Cost 147,000,000.00)
Delivery System Strengthening and Project Management:(Cost 53,000,000.00)

3. OVERALL RATINGS

Name	Previous	Current
Progress towards achievement of PDO	Moderately Satisfactory	Moderately Satisfactory
Overall Implementation Progress (IP)	Moderately Satisfactory	Moderately Satisfactory
Overall Risk Rating	Substantial	Substantial

4. KEY ISSUES & STATUS

4.1 Implementation Status and Key Decisions

Progress towards achieving the Project Development Objective (PDO): The PDO is to expand coverage of shock responsive safety net support among the poor and vulnerable and strengthen the national safety net delivery system. The Project has been making positive progress in implementation and is on track to achieve the PDO. The direct benefit transfer program has supported about 6 million poor and vulnerable households selected from the Social Register with shock responsive cash transfers. Over 2.4 million households have received up to three tranches of support following biometric verification of the adult member recipient from the eligible households. Following the decision of government, made in March 2024, only households with members biometrically verified will continue to receive cash transfer support under the direct benefit transfer program.

Strengthening the national social safety net delivery system. To strengthen the Social Register, a targeted NIN validation and registration drive for households captured in the Social Register commenced on April 7, in collaboration with the National Identity Management Commission (NIMC). So far over 6.7 million households have been visited and NIMC is in the process of verifying over 9 million NINs. At the end of the NIN drive, all households in the Social Register are expected to have at least one adult member with a validated NIN. The payments delivery mechanism is fully digital, ensuring all payments go directly to verified and active beneficiary owned accounts; ensuring the right beneficiary is the recipient of the support.

Survey of Direct Benefit Transfer Beneficiaries. The World Bank task team carried out a survey of beneficiaries of the cash transfers, to complement monitoring and supervision of the delivery of the program. The survey as designed to specifically shed light on the key issues and concerns surrounding the program, including those relating to the Social Register, delivery of the program and if the program has generated the intended results. The results, which largely corroborate the delivery system and program objectives, have been shared with the implementing ministry and agencies, and the interministerial panel overseeing the social investment programs. One key feedback from the survey is the need to carry out more outreach and sensitization activities targeted at the general public, particularly to the intended beneficiaries of the program.

5. SYSTEMATIC OPERATIONS RISK-RATING TOOL

Risk Category	Rating at Approval Approval Package - 16 Dec 2021	Last Approved Rating ISR Seq. 06 - 29 Jan 2025	Proposed Rating
Political and Governance	Substantial	Substantial	Substantial
Macroeconomic	Substantial	Substantial	Substantial
Sector Strategies and Policies	Moderate	Moderate	Moderate
Technical Design of Project or Program	Substantial	Substantial	Substantial
Institutional Capacity for Implementation and Sustainability	Moderate	Moderate	Moderate

Fiduciary	Substantial	Substantial	Substantial
Environment and Social	Substantial	Substantial	Substantial
Stakeholders	Moderate	Moderate	Moderate
Overall	Substantial	Substantial	Substantial

6. RESULTS

6.1 PDO Indicators by PDO Outcomes

Expand coverage of shock responsive safety net support								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Beneficiaries of social safety net programs (Number)	15,000,000.00	Dec/2021	32,206,685	02-Jan-2025	42,139,250	04-Jul-2025	56,000,000.00	Dec/2025
	Comments on achieving targets		Implementation is picking up following multiple delays, including change in project leadership, and implementing new policies requiring biometric identity					
Beneficiaries of social safety net programs - Female (Number)	7,500,000.00		28,549,109		28,642,355		27,500,000.00	
Beneficiaries of Safety Nets programs - Unconditional cash transfers (number) (Number)	15,000,000.00	Dec/2021	32,206,685	02-Jan-2025	42,139,250	04-Jul-2025	56,000,000.00	Dec/2025
Beneficiary households received shock responsive cash transfers (Number)	1,000,000.00	Dec/2021	5,396,636	02-Jan-2025	5,913,286	04-Jul-2025	9,200,000.00	Dec/2025
	Comments on achieving targets		This indicator counts the number of beneficiary households that received a shock responsive cash transfer through NASSP and/or NASSP-SU. The baseline number counts the number of beneficiary households that are expected to receive COVID-CT through the government by June 2022. Implementation is picking up following multiple delays, including change in project leadership, and implementing new policies requiring biometric identity					

Of which female primary beneficiaries (Percentage)	35.00		66		64		45.00	
	Comments on achieving targets		This indicator measures the percentage of female primary beneficiaries among beneficiary households that received the shock-responsive cash transfers. Baseline numbers based on the 49,000 beneficiary HHs of the COVID-CT implemented by the government as of October 15, 2021. The baseline number will be updated as the beneficiaries of the COVID-CT expand (expected to reach 1 million). The target will correspondingly be set 10 percentage points higher than the baseline.					
Beneficiary households received extended regular-cash transfer support (Number)	0.00	Dec/2021	1,514,564	02-Jan-2025	1,514,564	04-Jul-2025	1,500,000.00	Dec/2025
	Comments on achieving targets		This indicator counts the number of beneficiary households that received the extended regular-CT under component 1.2. Implementation of ER-CTs commenced but has been put on hold as the immediate focus is on the shock response cash transfers					
Of which female primary beneficiaries (Percentage)	0.00		94.00		94.00		94.00	
	Comments on achieving targets		This indicator measures the percentage of female primary beneficiaries among total beneficiary households of the regular-CT program.					

Strengthen national safety net delivery system

Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Beneficiary households received cash transfers through safe, secure, and scalable digital mechanism (Percentage)	16.00	Dec/2021	100.00	02-Jan-2025	100.00	04-Jul-2025	70.00	Dec/2025
	Comments on achieving targets		This indicator counts the number of beneficiary households (across both components) that received the cash transfers delivered directly to their transactional accounts, expressed as a percentage of total beneficiary households.					

			All cash transfers are currently done directly to beneficiary owned digital accounts that are backed with biometric identification					
Of which female primary beneficiaries (Percentage)	30.00	Dec/2021	66	02-Jan-2025	64	04-Jul-2025	40.00	Dec/2025
	Comments on achieving targets		This indicator measures the percentage of female primary beneficiaries among beneficiaries that received cash transfers electronically into their transactional accounts.					

6.2 Intermediate Results Indicators by Components

Economic Shock Responsive Cash Transfer (ESR-CT)								
Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
People using digitally enabled services (Number of people) CRI	2,000,000	Dec/2022	5,396,636	02-Jan-2025	5,913,286	04-Jul-2025	9,200,000	Dec/2025
	Comments on achieving targets		Beneficiaries who utilize digital payment services					
People using digitally enabled services – Youth (Number of people) CRI			2,610,590	02-Jan-2025	2,809,245	04-Jul-2025	2,760,000	Dec/2025
	Comments on achieving targets		Youths utilizing digital payment services					
People using digitally enabled services – Female (Number of people) CRI			3,562,527	02-Jan-2025	3,562,527	04-Jul-2025	4,600,000	Dec/2025
	Comments on achieving targets		Female beneficiaries who utilize digital payment services					
People with enhanced resilience to climate risks (Number of people) CRI					17,552,411	04-Jul-2025		
	Comments on achieving targets		Individual beneficiaries in areas impacted by climate risks that are receiving or part of households receiving cash transfers					

People with enhanced resilience to climate risks – Female (Number of people) CRI					10,531,446	04-Jul-2025		
	Comments on achieving targets		Individual beneficiaries (Women) in areas impacted by climate risks that are receiving or part of households receiving cash transfers					
People with enhanced resilience to climate risks – Youth (Number of people) CRI					8,249,633	04-Jul-2025		
	Comments on achieving targets		Number of individual beneficiaries (Youth) in areas impacted by climate risks that are receiving or part of households receiving cash transfers					
Urban beneficiary households targeted through the Social Registers (which includes the National Social Register and the Rapid Response Register), to receive the ESR-CT (Number)	1,700,000.00	Dec/2021	1,721,773	02-Jan-2025	1,978,132	04-Jul-2025	5,000,000.00	Dec/2025
Of which female primary beneficiaries (Percentage)	32.00		39		38		50.00	
	Comments on achieving targets		This indicator measures the percentage of female primary beneficiaries among ESR-CT beneficiary households enrolled into the payment system from the RRR					
Rural households identified from the Social Registers to receive the ESR-CTs (Number)	0.00	Dec/2021	3,674,863	02-Jan-2025	3,935,154	04-Jul-2025	3,200,000.00	Dec/2025
Of which female primary beneficiaries (Percentage)	0.00		78		74		60.00	
	Comments on achieving targets		This indicator measures the percentage of female primary beneficiaries among ESR-CT beneficiary households enrolled into the payment system from the NSR					
	0.00	Dec/2021	31.25	02-Jan-2025	31.25	04-Jul-2025	73.00	Dec/2025

Amount of ESR-CT delivered per beneficiaries household (Amount(USD))	Comments on achieving targets		This indicator measures the average amount (in USD) delivered to the beneficiaries of the ESR-CT. This indicator will only include beneficiaries that have received at least one transfer. The target is equivalent to N30,000 using the exchange rate at the time of approval.					
Beneficiary households received the ESR-CT in a newly setup transactional account (Number)	0.00	Dec/2021	1,378,722	02-Jan-2025	1,558,526	04-Jul-2025	2,900,000.00	Dec/2025
	Comments on achieving targets		This indicator counts the beneficiary households that receive ESR-CT payments in their new transactional account set up for and supported by the project. Transactional accounts are multi-purpose accounts and allow savings, deposit, transfer, and withdrawal facilities and can be opened with a streamlined KYC requirements as per the government regulations.					
of which females primary beneficiaries (Percentage)	0.00		47		47		60.00	
	Comments on achieving targets		This indicator measures the percentage of women among ESR-CT beneficiaries for whom the project supported opening of a new transactional account.					
Beneficiaries satisfied with the delivery of shock responsive cash transfer program (Percentage)	0.00	Dec/2021	0.00	02-Jan-2025	0.00	04-Jul-2025	80.00	Dec/2025
	Comments on achieving targets		No beneficiary satisfaction survey conducted					
of which female (Percentage)	0.00	Dec/2021	0.00	02-Jan-2025	0.00	04-Jul-2025	80.00	Dec/2025
of which Rural (Percentage)	0.00	Dec/2021	0.00	02-Jan-2025	0.00	04-Jul-2025	80.00	Dec/2025
of which Urban (Percentage)	0.00	Dec/2021	0.00	02-Jan-2025	0.00	04-Jul-2025	80.00	Dec/2025
Beneficiary households received cash transfers within 10 days of the payment schedule (Percentage)	0.00	Dec/2021	100.00	02-Jan-2025	98	04-Jul-2025	80.00	Dec/2025
	Comments on achieving targets		This indicator measures the percentage of beneficiaries of the ESR-CT that received their payment tranches in their transaction account according to the payment schedule specified in the project implementation manual. Timeliness is measures after the first tranche of payment is transferred.					
	0.00	Dec/2021	0.00	02-Jan-2025	0.00	04-Jul-2025	18.00	Dec/2025

Report on beneficiary profile produced and disseminated publicly (Number)	Comments on achieving targets		This indicator counts the number of months in which a report on statistical profile of beneficiaries is produced and released publicly. The statistical profile includes characteristics collected during registration and enrollment including those on age, gender, education, and assets. Public release must include online publication in official website as well as released in social media.					
Beneficiary households are in the bottom 6 deciles (Percentage)	0.00	Dec/2021	77	02-Jan-2025	100	04-Jul-2025	80.00	Dec/2025
	Comments on achieving targets		This indicator measures the percentage of beneficiaries that are in the bottom six deciles based on a proxy indicator of welfare calculated based on the data collected from the RRR and NSR. The formula for the proxy indicator will be generated from the latest Nigeria Living Standards Survey data.					

Extended Regular Cash Transfer (ER-CT) for the poor and the vulnerable

Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Beneficiary households received a minimum of two years of support since being enrolled in the program (Number)	1,000,000.00	Dec/2021	1,439,105	02-Jan-2025	1,439,105	04-Jul-2025	1,500,000.00	Dec/2025
	Comments on achieving targets		This indicator counts the number of beneficiaries of the regular-CT that have received at least two years of cash transfer support through NASSP and NASSP-SU. Baseline numbers are based on projections based on current pace of cash transfers. Implementation of component has been suspended by the government since November 2023 to focus on Economic Shock Responsive Cash Transfers						
Female primary beneficiaries received a minimum of two years of support since being enrolled in the program (Percentage)	0.00	Dec/2021	95.00	02-Jan-2025	95.00	04-Jul-2025	94.00	Dec/2025
	Comments on achieving targets		This indicator measures the percentage of female beneficiaries among those who received the regular-CT for at least two years of cash transfer support through NASSP and NASSP-SU.					
Beneficiaries satisfied with the regular CT program delivery (Percentage)	0.00	Dec/2021	0.00	02-Jan-2025	0.00	04-Jul-2025	70.00	Dec/2025
	Comments on achieving targets		No beneficiary satisfaction surveys have been conducted under the project					

of which female beneficiaries (Percentage)	0.00	Dec/2021	0.00	02-Jan-2025	0.00	04-Jul-2025	70.00	Dec/2025

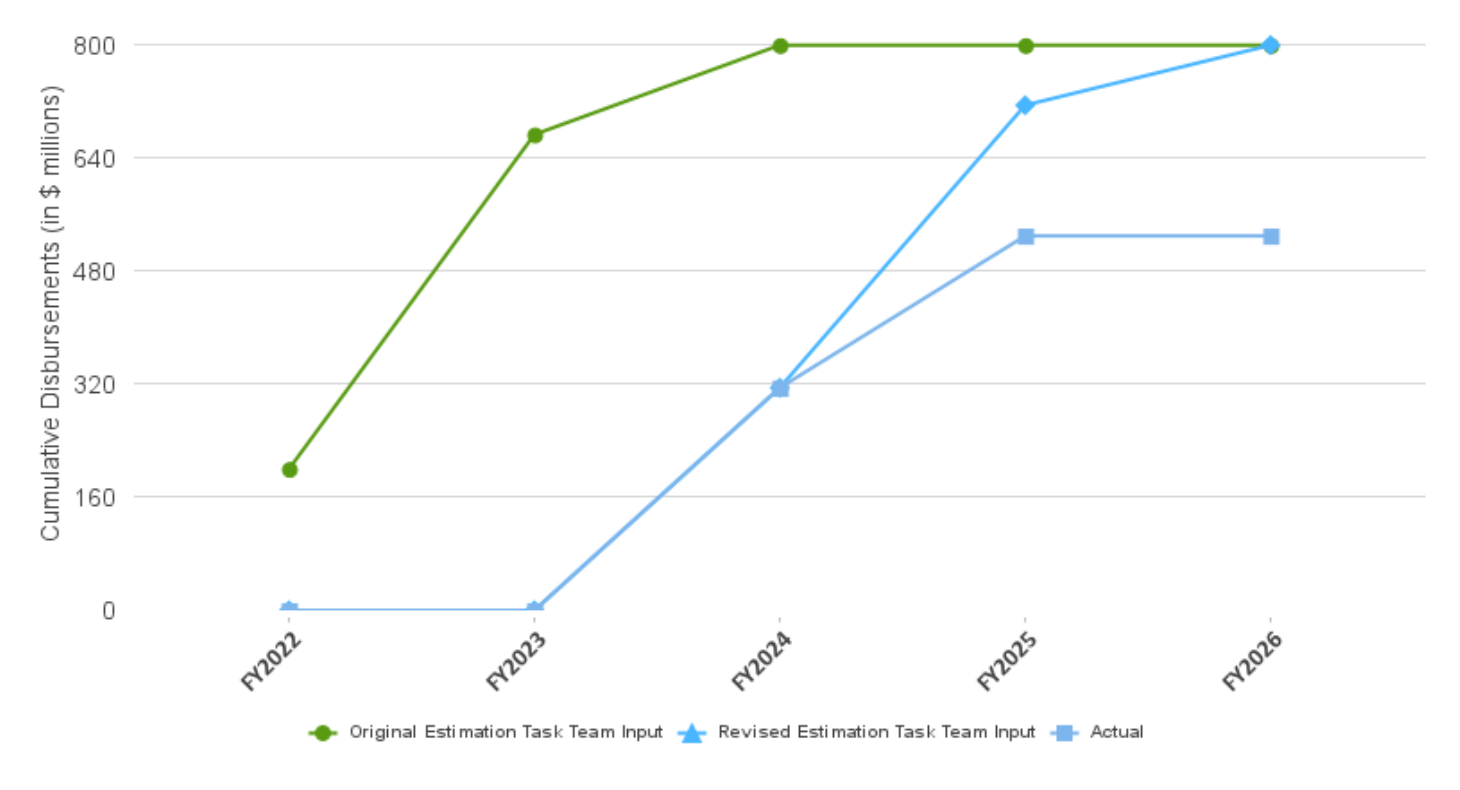
Delivery System Strengthening and Project Management

Indicator Name	Baseline		Actual (Previous)		Actual (Current)		Closing Period	
	Value	Month/Year	Value	Date	Value	Date	Value	Month/Year
Federal and State level staff trained in shock responsive safety net systems (Number)	0.00	Dec/2021	0.00	02-Jan-2025	0.00	04-Jul-2025	1,000.00	Dec/2025
	Comments on achieving targets		No trainings have been conducted due to implementation challenges					
Of which female staff (Percentage)	0.00		0.00		0.00		30.00	
States where the Third Party Monitoring (TPM) implemented through CSO is functional (Number)	19.00	Dec/2021	0.00	02-Jan-2025	0.00	04-Jul-2025	37.00	Dec/2025
	Comments on achieving targets		Procurement of TPMs is yet to be finalized					
Annual Results Scorecard produced by the third-party monitors and released publicly (Number)	2.00	Dec/2021	0.00	02-Jan-2025	0.00	04-Jul-2025	4.00	Dec/2025
	Comments on achieving targets		Procurement of TPMs is yet to be finalized					
Local implementers and stakeholders agreed that project investments reflected the needs (Percentage)	0.00	Dec/2021	0.00	02-Jan-2025	0.00	04-Jul-2025	80.00	Dec/2025
Of which female (Percentage)	0.00		0.00		0.00		80.00	
Project specific gender guidelines developed under NASSP operationalized in project activities (Yes/No)	No	Dec/2021	Yes	02-Jan-2025	Yes	04-Jul-2025	Yes	Dec/2025
	Comments on achieving targets		This indicator checks whether the gender guidelines developed during the implementation of NASSP has been operationalized in NASSP-SU project activities.					

Grievances addressed within the time specified in the project implementation manual (Percentage)	0.00	Dec/2021	37.70	02-Jan-2025	45.20	04-Jul-2025	80.00	Dec/2025
	Comments on achieving targets		Due to implementation delays, most reported grievances cannot be resolved					
ESR-CT beneficiary households covered through random post-distribution monitoring (Number)	0.00	Dec/2021	3,405	02-Jan-2025	3,405	04-Jul-2025	200,000.00	Dec/2025
	Comments on achieving targets		This indicator counts the number of beneficiaries reached during the (random) cash-transfer audits which verify whether the intended beneficiaries received the cash transfers.					

7. DATA ON FINANCIAL PERFORMANCE

7.1 Cumulative Disbursements



7.2 Disbursements (by loan)

Loan/Credit/TF	Status	Original	Revised	Cancelled	Disbursed	Undisbursed	% Disbursed
IDA-70190	Effective	800.00	770.92	0.00	530.00	228.00	69.92%

7.3 Key Dates (by loan)

Loan/Credit/TF	Status	Approval	Signing	Effectiveness	Orig. Closing	Rev. Closing
IDA-70190	Effective	16-Dec-2021	16-Aug-2022	30-Jan-2023	30-Jun-2024	31-Dec-2025

8. KEY DATES

Key Events	Planned	Actual
Approval	16-Dec-2021	16-Dec-2021
Effectiveness	30-Jan-2023	30-Jan-2023
Mid-Term Review No. 01	07-Jul-2025	30-Jun-2025
Operation Closing/Cancellation	31-Dec-2025	

9. RESTRUCTURING HISTORY

Restructuring Level 2 Approved on 18-Jun-2024

10. ASSOCIATED OPERATION(S)

There are no associated operations