

The Honorable Richard A. Jones

UNITED STATES DISTRICT COURT FOR THE
WESTERN DISTRICT OF WASHINGTON
AT SEATTLE

UNITED STATES OF AMERICA,

Plaintiff

v.

BAOKE ZHANG,

Defendant.

NO. CR 20-169RAJ

PLEA AGREEMENT

The United States of America, by and through Daniel S. Kahn, Acting Chief, and Amanda R. Vaughn, Trial Attorney, of the Fraud Section of the U.S. Department of Justice and Brian T. Moran, United States Attorney for the Western District of Washington, and Brian D. Werner, Assistant United States Attorney for said District, Defendant Baoke Zhang, and Defendant's attorney, Jesse Cantor, Assistant Federal Public Defender, enter into the following Agreement, pursuant to Federal Rule of Criminal Procedure 11(c).

1. **Waiver of Indictment.** Defendant, having been advised of the right to be charged by Indictment, agrees to waive that right and enter a plea of guilty to the charge brought by the United States Attorney in an Information.

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UNITED STATES ATTORNEY
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1 2. **The Charge.** Defendant, having been advised of the right to have this
 2 matter tried before a jury, agrees to waive that right and enter a plea of guilty to the
 3 following charge contained in the Information.

4 a. Wire Fraud, as charged in Count 1, in violation of Title 18, United
 5 States Code, Section 1343;

6 By entering this plea of guilty, Defendant hereby waives all objections to the form
 7 of the charging document. Defendant further understands that before entering his guilty
 8 pleas, he will be placed under oath. Any statement given by Defendant under oath may
 9 be used by the United States in a prosecution for perjury or false statement.

10 3. **Elements of the Offense.** The elements of the offense to which Defendant
 11 is pleading guilty, Wire Fraud, as charged in Count 1, is as follows:

12 First, Defendant knowingly participated in, devised, and intended to devise
 13 a scheme or plan to defraud or a scheme or plan for obtaining money or property by
 14 means of false and fraudulent pretenses, representations, or promises;

15 Second, the statements made or facts omitted as part of the scheme were
 16 material, that is, they had a natural tendency to influence, or were capable of influencing,
 17 a person to part with money or property;

18 Third, Defendant acted with the intent to defraud, that is, the intent to
 19 deceive and cheat; and

20 Fourth, Defendant used, or caused to be used, an interstate wire
 21 communication to carry out or attempt to carry out an essential part of the scheme.

22 4. **The Penalties.** Defendant understands that the statutory penalties
 23 applicable to the offense to which Defendant is pleading guilty are as follows:

24 a. For the offense of Wire Fraud, as charged in Count 1: A maximum
 25 term of imprisonment of up to twenty (20) years, a fine of up to \$250,000.00, a period of
 26 supervision following release from prison of up to three years, and a mandatory special
 27 assessment of \$100.00. If a probationary sentence is imposed, the probation period can
 28 be for up to five (5) years.

1 Defendant understands that supervised release is a period of time following
2 imprisonment during which he will be subject to certain restrictive conditions and
3 requirements. Defendant further understands that if supervised release is imposed and he
4 violates one or more of the conditions or requirements, Defendant could be returned to
5 prison for all or part of the term of supervised release that was originally imposed. This
6 could result in Defendant's serving a total term of imprisonment greater than the statutory
7 maximum stated above.

8 Defendant understands that as a part of any sentence, in addition to any term of
9 imprisonment and/or fine that is imposed, the Court may order Defendant to pay
10 restitution to any victim of the offense, as required by law.

11 Defendant further understands that the consequences of pleading guilty may
12 include the forfeiture of certain property, either as a part of the sentence imposed by the
13 Court, or as a result of civil judicial or administrative process.

14 Defendant agrees that any monetary penalty the Court imposes, including the
15 special assessment, fine, costs, or restitution, is due and payable immediately and further
16 agrees to submit a completed Financial Statement of Debtor form as requested by the
17 United States Attorney's Office.

18 5. **Immigration Consequences.** Defendant recognizes that pleading guilty
19 may have consequences with respect to Defendant's immigration status if Defendant is
20 not a citizen of the United States. Under federal law, a broad range of crimes are grounds
21 for removal, and some offenses make removal from the United States presumptively
22 mandatory. Removal and other immigration consequences are the subject of a separate
23 proceeding, and Defendant understands that no one, including Defendant's attorney and
24 the Court, can predict with certainty the effect of a guilty plea on immigration status.
25 Defendant nevertheless affirms that Defendant wants to plead guilty regardless of any
26 immigration consequences that Defendant's guilty plea may entail, even if the
27 consequence is Defendant's mandatory removal from the United States.

1 6. **Rights Waived by Pleading Guilty.** Defendant understands that by
2 pleading guilty, he knowingly and voluntarily waives the following rights:

- 3 a. The right to plead not guilty and to persist in a plea of not guilty;
- 4 b. The right to a speedy and public trial before a jury of Defendant's
- 5 peers;
- 6 c. The right to the effective assistance of counsel at trial, including, if
- 7 Defendant could not afford an attorney, the right to have the Court
- 8 appoint one for Defendant;
- 9 d. The right to be presumed innocent until guilt has been established
- 10 beyond a reasonable doubt at trial;
- 11 e. The right to confront and cross-examine witnesses against Defendant
- 12 at trial;
- 13 f. The right to compel or subpoena witnesses to appear on Defendant's
- 14 behalf at trial;
- 15 g. The right to testify or to remain silent at trial, at which trial such
- 16 silence could not be used against Defendant; and
- 17 h. The right to appeal a finding of guilt or any pretrial rulings.

18 7. **United States Sentencing Guidelines.** Defendant understands and
19 acknowledges that the Court must consider the sentencing range calculated under the
20 United States Sentencing Guidelines and possible departures under the Sentencing
21 Guidelines together with the other factors set forth in Title 18, United States Code,
22 Section 3553(a), including: (1) the nature and circumstances of the offense(s); (2) the
23 history and characteristics of Defendant; (3) the need for the sentence to reflect the
24 seriousness of the offense(s), to promote respect for the law, and to provide just
25 punishment for the offense(s); (4) the need for the sentence to afford adequate deterrence
26 to criminal conduct; (5) the need for the sentence to protect the public from further
27 crimes of Defendant; (6) the need to provide Defendant with educational and vocational
28 training, medical care, or other correctional treatment in the most effective manner; (7)

1 the kinds of sentences available; (8) the need to provide restitution to victims; and (9) the
 2 need to avoid unwarranted sentence disparity among defendants involved in similar
 3 conduct who have similar records. Accordingly, Defendant understands and
 4 acknowledges that:

5 a. The Court will determine Defendant's Sentencing Guidelines range
 6 at the time of sentencing;

7 b. After consideration of the Sentencing Guidelines and the factors in
 8 18 U.S.C. 3553(a), the Court may impose any sentence authorized by law, up to the
 9 maximum term authorized by law;

10 c. The Court is not bound by any recommendation regarding the
 11 sentence to be imposed, or by any calculation or estimation of the Sentencing Guidelines
 12 range offered by the parties or the United States Probation Department, or by any
 13 stipulations or agreements between the parties in this Plea Agreement; and

14 d. Defendant may not withdraw a guilty plea solely because of the
 15 sentence imposed by the Court.

16 8. **Ultimate Sentence.** Defendant acknowledges that no one has promised or
 17 guaranteed what sentence the Court will impose.

18 9. **Statement of Facts.** The parties agree on the following facts. Defendant
 19 admits he is guilty of the charged offense:

20 a. From April 2020 to May 2020, Defendant Baoke Zhang knowingly
 21 and with intent to defraud, falsely claimed to be eligible for the following COVID-19
 22 relief programs, and sought and/or obtained the following funds based on his materially
 23 false representations:

COVID-19 Relief Program	Funds Attempted to Obtain or Received
U.S. Small Business Administration: Paycheck Protection Program	Attempted to obtain over \$550,000
U.S. Small Business Administration: Economic Injury Disaster Loan Program	Received \$10,000
Relief Program #1	Attempted to obtain \$2,000
Relief Program #2	Received \$5,000
Relief Program #3	Received \$1,500

b. *Zhang's Fraudulent Paycheck Protection Program Loan Applications.* The Paycheck Protection Program ("PPP") was a source of relief authorized by the Coronavirus Aid, Relief, and Economic Security ("CARES") Act, a federal law enacted in or around March 2020 and designed to provide emergency financial assistance to Americans suffering the economic effects caused by the COVID-19 pandemic. The PPP provided forgivable loans to small businesses for job retention and certain other expenses. To qualify for a PPP loan, a business must have been in operation as of February 15, 2020, and must have had employees for whom it paid salaries and payroll taxes or paid independent contractors. On the application for a PPP loan, an authorized representative of the applicant-business had to certify the business's eligibility and also had to state, among other things, the business's average monthly payroll expenses and number of employees, as well as provide documentation showing payroll expenses.

c. In furtherance of the scheme to defraud, the defendant submitted at least four fraudulent application packages for PPP loans on behalf of purported businesses he owned to three different lenders participating in the PPP. In each of the loan applications, Zhang intentionally made materially false statements about each business's eligibility for the loans. In fact, Zhang knew that none of the businesses on whose behalf he applied had existed as of February 15, 2020, or had paid employees. As Zhang knew, none of the businesses were eligible for a PPP loan. In total, the defendant applied for four different PPP loans by submitting applications that contained materially false statements to the following lenders in the following amounts:

Entity Name	Lender	Loan Amount
Baoke Zhang dba Baoke Zhang	Lender 1	\$600,000
Baoke Zhang dba Baoke Zhang	Lender 2/Financial Institution 2	\$600,000
Cloud Optimization	Lender 2/Financial Institution 2	\$325,000
Baoke Zhang dba Baoke Zhang	Lender 3/Financial Institution 3	\$41,580.63

d. On April 10, 2020, Zhang submitted a fraudulent PPP loan application package to Lender 1 in support of a \$600,000 PPP loan for a sole proprietorship in Zhang's name. To support the loan amount, Zhang falsely claimed that the sole proprietorship had an average monthly payroll of \$240,000 and 25 employees. Zhang also falsely certified that the sole proprietorship "was in operation on February 15, 2020 and has employees for whom it paid salaries and payroll taxes or paid independent contractors." In fact, as Zhang knew, the sole proprietorship did not exist as of February 15, 2020, and did not have employees.

1 e. In support of the application, Zhang also submitted several
2 documents that Zhang knew to be fake and to contain materially false statements,
3 including: 1) a fake payroll document on which he listed approximately 25 names as
4 employees and showed \$2.8 million in payroll; 2) a fake IRS Form 941 that falsely
5 claimed that the sole proprietorship had paid taxable wages to approximately 25
6 employees in the fourth quarter of 2019; and 3) a fake IRS Schedule C to Form 1040 that
7 falsely claimed \$138,700 in profit in tax year 2019.

8 f. On May 4, 2020, Lender 1 sent Zhang an email seeking signature on
9 documents identified as a loan note and ACH deposit information. Shortly after sending
10 the email, a representative of Lender 1 emailed Zhang and noted that Lender 1 had
11 discovered a discrepancy in some of the information Zhang had provided when compared
12 to SBA data. The representative informed Zhang that, although Zhang had submitted tax
13 forms showing the Employer Identification Number ("EIN") for the sole proprietorship to
14 have been in use in 2019, data from the SBA reported that Zhang had obtained the EIN
15 only on April 3, 2020. The representative asked Zhang to provide documentation
16 showing the date he obtained the EIN and informed Zhang that he should reply by 5:00
17 p.m. that day or Lender 1 would decline the application.

18 g. Later the same day, Zhang responded to the email and provided a
19 falsified IRS Notice CP 575, which Zhang had manipulated and falsified to show that an
20 EIN had been applied for and assigned by the IRS to the sole proprietorship on April 3,
21 2017. In fact, as Zhang knew, he had not applied for and obtained an EIN for the sole
22 proprietorship until on or about April 3, 2020, and the real Notice CP 575 Zhang had
23 received from the IRS reflected this later date. In his email to the Lender 1
24 representative, Zhang also claimed that "[t]here are some change in situation with my
25 business in last few days, and don't need this loan. I would like to withdraw and cancel
26 my ppp loan application." Zhang also falsely claimed that he did not "know why SBA
27 record incorrectly show the date. My business and EIN date back to 2017." Lender 1 did
28 not provide Zhang with the funds for this loan.

29 h. On or about April 19, 2020, Zhang submitted another fraudulent PPP
30 loan application package to Lender 2 in support of a \$600,000 PPP loan for a sole
31 proprietorship in Zhang's name. Zhang used his social security number as the entity's
32 tax identification number instead of the EIN he had provided with the loan application he
33 submitted to Lender 1. To support the loan amount, Zhang falsely claimed that the sole
34 proprietorship had an average monthly payroll of \$240,000 and 25 employees. Zhang
35 also falsely certified that the sole proprietorship "was in operation on February 15, 2020
36 and has employees for whom it paid salaries and payroll taxes or paid independent
37 contractors." Zhang submitted the same documents he knew to be fake that he had
38 provided to Lender 1. Zhang submitted additional records he knew to be fake, including

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1 additional fake IRS Forms 941 for the first three quarters of 2019 and an additional fake
2 payroll document falsely purporting to show payroll payments from the first part of 2020.

3 i. On or about April 23, 2020, Zhang submitted another fraudulent PPP
4 loan application package to Lender 2 in support of a \$325,000 PPP loan for a company he
5 purported to own called Cloud Optimization LLC. To support the loan amount, Zhang
6 falsely claimed that Cloud Optimization LLC had an average monthly payroll of
7 \$130,000 and 20 employees. Zhang also falsely certified that Cloud Optimization LLC
8 “was in operation on February 15, 2020 and has employees for whom it paid salaries and
9 payroll taxes or paid independent contractors.” In fact, as Zhang knew, the entity did not
10 exist as of February 15, 2020, and did not have employees.

11 j. In support of the application, Zhang also submitted several
12 documents that Zhang knew to be fake and to contain materially false statements.
13 Among others, Zhang submitted a fake IRS Notice CP 575 falsely purporting to show
14 that an EIN had been assigned to Cloud Optimization LLC on April 21, 2018. In fact,
15 Zhang obtained an EIN for Cloud Optimization LLC on April 21, 2020. Zhang also
16 submitted: 1) a fake IRS Form 941 that falsely claimed that Cloud Optimization had paid
17 taxable wages to approximately 20 employees in the fourth quarter of 2019; and 2) a fake
18 document falsely purporting to show account activity in a Financial Institution 1 account
19 ending in 5806 in Zhang and Cloud Optimization LLC’s names. The account ending in
20 5806 was in the name of “Baoke Zhang dba Baoke Zhang” and the account activity on
21 the fake document had not occurred.

22 k. Lender 2 provided the loan application package to Financial
23 Institution 2. On or about May 5, 2020, based on the materially false statements Zhang
24 made in the application package, Financial Institution 2 approved the loan. On or about
25 May 5, 2020, Financial Institution 2 attempted to transmit the \$325,000 to Financial
26 Institution 1 account ending in 5806, but the money was returned before it was deposited
27 because the account name associated with the account ending in 5806 did not match the
28 name Zhang provided to Lender 2 and Financial Institution 2.

29 l. On May 4, 2020, Zhang sent a message to Lender 2 and stated, “I
30 want to cancel and withdraw the ppp application with [Lender 2]. Could you help cancel
31 this ppp loan application with the SBA?” According to records from Lender 2, Zhang
32 submitted this request online in relation to the loan he sought for Cloud Optimization
33 LLC.

34 m. On May 5, 2020, Zhang sent a message to Lender 2 and stated,
35 “Thank you so much for your assistance during ppp loan process. I see the wire has been

1 reversal for approved loan A00441314 on May 1st. Could you please let me know what
2 has happened?" According to records from Lender 2, Zhang submitted this request
3 online in relation to the loan he sought in the name of the sole proprietorship.

4 n. On May 6, 2020, a representative of Lender 2 called Zhang to try to
5 resolve the failed wire transfer of the \$325,000 for Cloud Optimization. During the call,
6 Zhang initially stated that he wished to rescind the application because "my business will
7 not need the [] funds at this point, so I would like to repay that." He then stated that he
8 wished to discuss the matter with his "team members" and review the financial situation
9 before making a final decision. At the end of the call, Zhang confirmed he wanted
10 Lender 2 to put a hold on both loan applications until he made a decision about whether
11 to move forward. The same day, Zhang submitted requests online to "payoff" both loans
12 for which he had applied at Lender 2.

13 o. On May 11, 2020, Zhang emailed a representative of Lender 2 and
14 stated, "We would like to cancel and rescind PPP loan applications for both business
15 entities with PayPal. Could you help cancel and rescind the PPP loan application with
16 SBA, so the fund is available to other small business who urgently need it?"

17 p. On May 12, 2020, an undercover agent posing as a representative of
18 Lender 2 called Zhang. In the call, Zhang stated he had "confirmed with the team" that
19 they would like to cancel both applications he had submitted to Lender 2. Later in the
20 call, when the undercover agent asked if Zhang was canceling the applications because
21 Zhang had other plans in lieu of getting a PPP loan or things had changed with the
22 business, Zhang responded that he had consulted with "the legal team" and did not want
23 to disclose the information at that time. The same day, Zhang submitted another request
24 online to Lender 2, stating, "I want to cancel and rescind the PPP Application. Could you
25 help cancel this ppp loan application with SBA?" According to records from Lender 2,
26 Zhang submitted this request online in relation to the loan he sought for the sole
27 proprietorship. Lender 2 and Financial Institution 2 did not provide Zhang with any loan
28 funds for either application Zhang submitted to Lender 2.

29 q. In or about May 2020, Zhang submitted a fraudulent PPP loan
30 application package to Lender 3 in support of a \$41,580.63 PPP loan for the sole
31 proprietorship in Zhang's name. To support the loan amount, Zhang falsely claimed that
32 the sole proprietorship had an average monthly payroll of \$16,632.25. Zhang also falsely
33 certified that the sole proprietorship "was in operation on February 15, 2020 and has
34 employees for whom it paid salaries and payroll taxes or paid independent contractors."
35 Lender 3 provided Zhang's application package to Financial Institution 3. On or about
36 May 20, 2020, Zhang signed a promissory note for the full loan amount, \$41,580.63,

1 falsely certifying that the information and supporting documents he had provided in
 2 support of the application were “true and accurate in all material respects.” On May 22,
 3 2020, Zhang was arrested in this case and did not receive funds from this loan application
 4 after law enforcement intervention.

5 *r. Zhang’s Fraudulent Economic Injury Disaster Loan Application.*

6 The Economic Injury Disaster Loan (“EIDL”) program is an SBA program that provides
 7 low-interest financing to small businesses, renters, and homeowners in regions affected
 8 by declared disasters. In addition to the PPP, the CARES Act also authorized the SBA to
 9 provide EIDLs of up to \$2 million to eligible small businesses experiencing substantial
 10 financial disruption due to the COVID-19 pandemic, with up to \$10,000 advances that
 11 did not have to be repaid. To qualify for an EIDL advance under the CARES Act, a
 12 business had to provide the SBA with information about its operations, such as the
 13 number of employees, gross revenues, and cost of goods sold in the 12-month period
 14 preceding January 31, 2020. If approved, the amount of the EIDL was determined by the
 15 information provided about a business’s employees, revenue, and cost of goods. The
 16 amount of the advance was determined based on the number of employees an entity had.
 17 EIDL funds could be used for payroll expenses, sick leave, production costs, and business
 18 obligations, such as debts, rents, and mortgage payments.

19 *s. On or about April 5, 2020, Zhang submitted a fraudulent application*

20 containing several material false statements to the SBA for an EIDL for the sole
 21 proprietorship in Zhang’s name. In the application, Zhang falsely claimed that the sole
 22 proprietorship had 49 employees as of January 31, 2020; \$2,978,000 in gross revenue in
 23 the 12-month period preceding January 31, 2020, and \$2,647,906 in cost of goods sold in
 24 the 12-month period before January 31, 2020. In fact, Zhang knew that the sole
 25 proprietorship in his name did not exist before January 31, 2020 and did not have any
 26 employees, revenues, or cost of goods in the relevant 12-month period. In reliance on the
 27 false information provided by Zhang, the SBA transferred, by interstate wire, an EIDL
 28 advance of \$10,000—the maximum allowed under the CARES Act—on or about May 1,
 2020, to a bank account on which Zhang was a signatory at Financial Institution 1.

29 *t. Zhang’s Fraudulent Application for COVID-19 Relief Funds*

30 *from Non-Profit 1.* Non-Profit 1 established Relief Program 1 to assist restaurant
 31 employees whose employment was affected by the COVID-19 pandemic. Relief
 32 Program 1 provided one-time grants of \$500 to qualifying restaurant workers who
 33 provided proof they had been employed in the restaurant industry since before December
 34 10, 2019, and proof that they had suffered decreased or loss work after March 10, 2020.

1 u. Between on or about April 19, 2020, and April 23, 2020, Zhang
2 submitted four fraudulent applications for Relief Program 1 grants in the names of Zhang,
3 his wife, and both of Zhang's parents. Each application contained several material false
4 statements that Zhang, his wife, and both of Zhang's parents had been working in the
5 restaurant industry since before December 10, 2019, and had suffered decreased or loss
6 work after March 10, 2020. In fact, Zhang knew that neither he, his wife, nor his parents
7 had worked in the restaurant industry during the relevant period.

8 v. In support of the applications in his and his wife's names, Zhang
9 provided fake paystubs and fake letters he created purporting to be from restaurant
10 owners stating that Zhang and his wife had been terminated due to the pandemic. In
11 support of the applications in his parents' names, Zhang provided fake paystubs he
12 created purporting to show a drop in income between 2019 and March 2020.

13 w. Between on or about May 22, 2020, and June 5, 2020, in reliance on
14 the material false statements Zhang made in the four applications, Non-Profit 1 notified
15 Zhang by email that each of the applications had been approved. Non-Profit 1 mailed
16 \$500 checks to Zhang's residence in Issaquah, Washington, for each application.

17 x. *Zhang's Fraudulent Application for COVID-19 Relief Funds from*
18 *Company 1's Relief Program 2.* Company 1 established a small business relief fund for
19 small businesses operating in designated neighborhoods in the Seattle, Washington
20 region. Under the program, only service and retail establishments open to the general
21 public, with less than 50 employees or less than \$7 million in revenue, and located in
22 either the South Lake Union or Regrade neighborhoods of Seattle, Washington, or in
23 Bellevue, Washington could qualify.

24 y. In April 2020, Zhang submitted a fraudulent application to Relief
25 Program 2 that contained several material false statements. In the application, Zhang
26 falsely claimed to own a business called Wireless Kiosk that operated in the Westlake
27 Center Mall in Seattle. In fact, Zhang knew that Wireless Kiosk did not exist and he did
28 not have any association with a small business meeting the eligibility requirements of the
Neighborhood Small Business Relief Fund.

 z. On or about April 24, 2020, Company 1, notified Zhang by email
that the business was eligible for a \$5,000 grant based on the materially false application
Zhang had submitted. On or about May 11, 2020, Zhang received a \$5,000 deposit from
Company 1 into Financial Institution 1 account ending in 5806, over which he had
signatory authority.

1 aa. *Zhang's Fraudulent Application for COVID-19 Relief Funds Non-*
 2 *Profit 2.* Non-Profit 2 is a national non-profit organization focused on poverty-relief
 3 efforts. Through its platform for cash grants Non-Profit 2 facilitated COVID-19 relief
 4 grants through Relief Program 3 to qualifying individuals. Relief Program 3 was a relief
 5 program for restaurant workers in King County, Washington, who had suffered financial
 6 hardship because of the COVID-19 pandemic.

7 bb. In or about April 2020, Zhang submitted at least three fraudulent
 8 applications for COVID-19 relief assistance for grants from Relief Program 3 in his
 9 name, his wife's name, and his father's name that contained materially false statements
 10 about the applicants' eligibility—specifically, that all three's employment in the
 11 restaurant industry had been harmed by the COVID-19 pandemic.

12 cc. Based on the materially false statements, Zhang received three \$500
 13 deposits from Non-Profit 2's cash grant platform—on April 20, April 28, and April 29,
 14 2020—into different bank accounts over which Zhang had signatory authority at
 15 Financial Institution 1.

16 dd. *Zhang's Transfer of Fraudulently Obtained Funds Between*
 17 *Accounts He Controlled.* Beginning on or about May 4, 2020, the same day Lender 1's
 18 representative questioned Zhang about the eligibility of his sole proprietorship for PPP
 19 loan funds, Zhang began transferring some of the COVID-19 relief funds he had
 20 fraudulently obtained up to that point through various accounts under his control at
 21 Financial Institution 1 before ultimately transferring them to an investment account in
 22 Zhang's name at Financial Institution 4.

23 ee. On or about May 4, 2020, Zhang transferred approximately
 24 \$10,634—which included the \$10,000 EIDL advance he received on May 1, 2020, and
 25 the \$500 Relief Program 3 grant he received on April 29, 2020—from Financial
 26 Institution 1 account ending in 7517 to Financial Institution 1 account ending in 7520,
 27 over which he also had signatory authority. The same day, Zhang transferred the \$500
 28 Relief Program 3 grant he had received on or about April 20, 2020, from Financial
 Institution 1 account ending in 4037 to the account ending in 7520. On or about May 5,
 2020, Zhang transferred the combined EIDL (\$10,000) and Relief Program 3 (\$1,000)
 funds from the account ending in 7520 to the investment account at Financial Institution
 4. These amounts were proceeds of the scheme to defraud.

 ff. For the purpose of executing the scheme to defraud, Zhang
 transmitted and caused to be transmitted wire communications in interstate commerce.
 As a representative example, on or about April 19, 2020, Zhang transmitted by wire

1 communication in interstate commerce a PPP application containing materially false
2 statements from within the State of Washington to outside the State of Washington.

3 gg. Through the scheme to defraud and use of material false and
4 fraudulent pretenses, representations and promises, Zhang intended to obtain more than
5 \$550,000 in COVID-19 relief funds which Zhang knew he was not eligible to receive.

6 The parties agree that the Court may consider additional facts contained in the
7 Presentence Report (subject to standard objections by the parties) and/or that may be
8 presented by the United States or Defendant at the time of sentencing, and that the factual
9 statement contained herein is not intended to limit the facts that the parties may present to
10 the Court at the time of sentencing.

11 10. **Sentencing Factors.** The parties agree that the following Sentencing
12 Guidelines provisions apply to this case:

- 13 a. A base offense level of 7, pursuant to USSG § 2B1.1(a)(1);
14
15 b. A 14-level increase, pursuant to USSG § 2B1.1(b)(1)(I), because the
16 loss was more than \$550,000 (and the government reserves the right to argue for a higher
17 Guidelines loss amount);
18 c. A 2-level increase, pursuant to USSG § 2B1.1(b)(10)(C), because
19 the offense involved sophisticated means; and

20 The parties agree they are free to present arguments regarding the applicability of
21 all other provisions of the United States Sentencing Guidelines. Defendant understands,
22 however, that at the time of sentencing, the Court is free to reject these stipulated
23 adjustments, and is further free to apply additional downward or upward adjustments in
24 determining Defendant's Sentencing Guidelines range.

25 11. **Acceptance of Responsibility.** At sentencing, *if* the district court
26 concludes Defendant qualifies for a downward adjustment acceptance for acceptance of
27 responsibility pursuant to USSG § 3E1.1(a) and the defendant's offense level is 16 or
28 greater, the United States will make the motion necessary to permit the district court to
decrease the total offense level by three (3) levels pursuant to USSG §§ 3E1.1(a) and (b),

1 because Defendant has assisted the United States by timely notifying the United States of
 2 his intention to plead guilty, thereby permitting the United States to avoid preparing for
 3 trial and permitting the Court to allocate its resources efficiently.

4 12. **Restitution.** Defendant shall make restitution to the following parties:

5 Company 1	\$5,000
6 Relief Program 3	\$1,500
7 U.S. Small Business Administration	\$10,000

8
 9 Said amounts shall be due and payable immediately and shall be paid in accordance with
 10 a schedule of payments as proposed by the United States Probation Office and ordered by
 11 the Court.

12 a. The full amount of restitution shall be due and payable immediately
 13 on entry of judgment and shall be paid as quickly as possible. If the Court finds that the
 14 defendant is unable to make immediate restitution in full and sets a payment schedule as
 15 contemplated in 18 U.S.C. § 3664(f), Defendant agrees that the Court's schedule
 16 represents a minimum payment obligation and does not preclude the U.S. Attorney's
 17 Office from pursuing any other means by which to satisfy the defendant's full and
 18 immediately-enforceable financial obligation, including, but not limited to, by pursuing
 19 assets that come to light only after the district court finds that the defendant is unable to
 20 make immediate restitution.

21 b. Defendant agrees to disclose all assets in which Defendant has any
 22 interest or over which Defendant exercises control, directly or indirectly, including those
 23 held by a spouse, nominee, or third party. Defendant agrees to cooperate fully with the
 24 United States' investigation identifying all property in which Defendant has an interest
 25 and with the United States' lawful efforts to enforce prompt payment of the financial
 26 obligations to be imposed in connection with this prosecution. Defendant's cooperation
 27 obligations are: (1) before sentencing, and no more than 30 days after executing this Plea
 28 Agreement, truthfully and completely executing a Financial Disclosure Statement

provided by the United States Attorney's Office and signed under penalty of perjury regarding Defendant's and Defendant's spouse's financial circumstances and producing supporting documentation, including tax returns, as requested; (2) providing updates with any material changes in circumstances, as described in 18 U.S.C. § 3664(k), within seven days of the event giving rise to the changed circumstances; (3) authorizing the United States Attorney's Office to obtain Defendant's credit report before sentencing; (4) providing waivers, consents or releases requested by the U.S. Attorney's Office to access records to verify the financial information; (5) authorizing the U.S. Attorney's Office to inspect and copy all financial documents and information held by the U.S. Probation Office; (6) submitting to an interview regarding Defendant's Financial Statement and supporting documents before sentencing (if requested by the United States Attorney's Office), and fully and truthfully answering questions during such interview; and (7) notifying the United States Attorney's Office before transferring any interest in property owned directly or indirectly by Defendant, including any interest held or owned in any other name, including all forms of business entities and trusts.

c. The parties acknowledge that voluntary payment of restitution prior to the adjudication of guilt is a factor the Court considers in determining whether Defendant qualifies for acceptance of responsibility pursuant to USSG § 3E1.1(a).

13. **Forfeiture of Assets.** The Defendant understands that the forfeiture of property is part of the sentence that must be imposed in this case. The Defendant agrees to forfeit to the United States immediately his right, title, and interest in all property that constitutes or is traceable to proceeds of his commission of Wire Fraud. All such property is forfeitable pursuant to Title 18, United States Code, Section 981(a)(1)(C), by way of Title 21, United States Code, Section 2461(c), and includes but is not limited to:

a. \$10,000 in U.S. funds seized on June 8, 2020 from Financial Institution 4 Brokerage Account -2129, opened in the name of Baoke Zhang; and,

b. a sum of money in the amount of \$6500, reflecting the additional proceeds the Defendant obtained from the offense.

1 The Defendant agrees to fully assist the United States in the forfeiture of any
2 forfeitable property and to take whatever steps are necessary to pass clear title to the
3 United States, including but not limited to: surrendering title and executing any
4 documents necessary to effect forfeiture; assisting in bringing any property located
5 outside the United States within the jurisdiction of the United States; and taking whatever
6 steps are necessary to ensure that property subject to forfeiture is not sold, disbursed,
7 wasted, hidden, or otherwise made unavailable for forfeiture. The Defendant agrees not
8 to file a claim to any of this property in any federal forfeiture proceeding, administrative
9 or judicial, that may be or has been initiated, or to otherwise contest any federal forfeiture
10 proceeding that may be or has been initiated. The Defendant also agrees he will not assist
11 any party who may file a claim to this property in any federal forfeiture proceeding.

12 The United States reserves its right to proceed against any remaining property not
13 identified in this Plea Agreement, including any property in which the Defendant has any
14 interest or control, if that property constitutes or is traceable to proceeds of his
15 commission of Wire Fraud.

16 14. **Non-Prosecution of Additional Offenses.** As part of this Plea Agreement,
17 the Fraud Section of the Criminal Division of the U.S. Department of Justice and the
18 United States Attorney's Office for the Western District of Washington agrees not to
19 prosecute Defendant for any additional offenses known to it as of the time of this Plea
20 Agreement based upon evidence in its possession at this time, and that arise out of the
21 conduct giving rise to this investigation. In this regard, Defendant recognizes the United
22 States has agreed not to prosecute all of the criminal charges the evidence establishes
23 were committed by Defendant solely because of the promises made by Defendant in this
24 Plea Agreement. Defendant agrees, however, that for purposes of preparing the
25 Presentence Report, the United States Attorney's Office will provide the United States
26 Probation Office with evidence of all conduct committed by Defendant.

27 Defendant agrees that any charges to be dismissed before or at the time of
28 sentencing were substantially justified in light of the evidence available to the United

1 States, were not vexatious, frivolous or taken in bad faith, and do not provide Defendant
2 with a basis for any future claims under the "Hyde Amendment," Pub. L. No. 105-119
3 (1997).

4 15. **Breach, Waiver, and Post-Plea Conduct.** Defendant agrees that, if
5 Defendant breaches this Plea Agreement, the United States may withdraw from this Plea
6 Agreement and Defendant may be prosecuted for all offenses for which the United States
7 has evidence. Defendant agrees not to oppose any steps taken by the United States to
8 nullify this Plea Agreement, including the filing of a motion to withdraw from the Plea
9 Agreement. Defendant also agrees that, if Defendant is in breach of this Plea Agreement,
10 Defendant has waived any objection to the re-institution of any charges that previously
11 were dismissed or any additional charges that had not been prosecuted.

12 Defendant further understands that if, after the date of this Agreement, Defendant
13 should engage in illegal conduct, or conduct that violates any conditions of release or the
14 conditions of confinement (examples of which include, but are not limited to, obstruction
15 of justice, failure to appear for a court proceeding, criminal conduct while pending
16 sentencing, and false statements to law enforcement agents, the Pretrial Services Officer,
17 Probation Officer, or Court), the United States is free under this Plea Agreement to file
18 additional charges against Defendant or to seek a sentence that takes such conduct into
19 consideration by requesting the Court to apply additional adjustments or enhancements in
20 its Sentencing Guidelines calculations in order to increase the applicable advisory
21 Guidelines range, and/or by seeking an upward departure or variance from the calculated
22 advisory Guidelines range. Under these circumstances, the United States is free to seek
23 such adjustments, enhancements, departures, and/or variances even if otherwise
24 precluded by the terms of the Plea Agreement.

25 16. **Waiver of Appellate Rights and Rights to Collateral Attacks.**
26 Defendant acknowledges that, by entering the guilty plea required by this plea agreement,
27 Defendant waives all rights to appeal from Defendant's conviction, and any pretrial
28 rulings of the Court, and any rulings of the Court made prior to entry of the judgment of

conviction. Defendant further agrees that, provided the Court imposes a custodial sentence that is within or below the Sentencing Guidelines range (or the statutory mandatory minimum, if greater than the Guidelines range) as determined by the Court at the time of sentencing, Defendant waives to the full extent of the law:

a. Any right conferred by Title 18, United States Code, Section 3742, to challenge, on direct appeal, the sentence imposed by the court, including any fine, restitution order, probation or supervised release conditions, or forfeiture order (if applicable); and

b. Any right to bring a collateral attack against the conviction and sentence, including any restitution order imposed, except as it may relate to the effectiveness of legal representation; and

This waiver does not preclude Defendant from bringing an appropriate motion pursuant to 28 U.S.C. § 2241, to address the conditions of his confinement or the decisions of the Bureau of Prisons regarding the execution of his sentence.

If Defendant breaches this Plea Agreement at any time by appealing or collaterally attacking (except as to effectiveness of legal representation) the conviction or sentence in any way, the United States may prosecute Defendant for any counts, including those with mandatory minimum sentences, that were dismissed or not charged pursuant to this Plea Agreement.

17. Voluntariness of Plea. Defendant agrees that Defendant has entered into this Plea Agreement freely and voluntarily, and that no threats or promises were made to induce Defendant to enter a plea of guilty other than the promises contained in this Plea Agreement or set forth on the record at the change of plea hearing in this matter.

18. Statute of Limitations. In the event this Plea Agreement is not accepted by the Court for any reason, or Defendant breaches any of the terms of this Plea Agreement, the statute of limitations shall be deemed to have been tolled from the date of the Plea Agreement to: (1) thirty (30) days following the date of non-acceptance of the Plea Agreement by the Court; or (2) thirty (30) days following the date on which a breach

1 of the Plea Agreement by Defendant is discovered by the United States Attorney's
2 Office.

3 19. **Completeness of Agreement.** The United States and Defendant
4 acknowledge that these terms constitute the entire Plea Agreement between the parties.
5 This Agreement binds only the Fraud Section of the Criminal Division of the U.S.
6 Department of Justice and the United States Attorney's Office for the Western District of
7 Washington. It does not bind any other United States Attorney's Office or any other
8 office or agency of the United States, or any state or local prosecutor.

9 Dated this 22nd day of October, 2020.

10
11 /s Baoke Zhang

12 BAOKE ZHANG
13 Defendant

14 

15 JESSE CANTOR
16 Defendant's Attorney

17 

18 AMANDA R. VAUGHN
19 Trial Attorney, Fraud Section
20 U.S. Department of Justice

21 

22 BRIAN D. WERNER
23 Assistant United States Attorney
24 Western District of Washington