

UNITED STATES DISTRICT COURT
FOR THE CENTRAL DISTRICT OF CALIFORNIA

UNITED STATES OF AMERICA,

Plaintiff,

v.

PHYLLIS HOPE STITT and
KENNETH EARL RILEY,

Defendants.

No. 2:24-cr-00717-AB

I N F O R M A T I O N

[18 U.S.C. § 1349: Conspiracy to
Commit Mail Fraud and Bank Fraud]

The United States Attorney charges:

[18 U.S.C. § 1349]

[ALL DEFENDANTS]

A. INTRODUCTORY ALLEGATIONS

At times relevant to this Information:

1. The California Employment Development Department ("EDD") administered the unemployment insurance ("UI") benefits program for the State of California.

2. On March 13, 2020, the President of the United States declared COVID-19 an emergency under the Robert T. Stafford Disaster Relief and Emergency Assistance Act. As a result, Congress passed

1 the Coronavirus Aid, Relief, and Economic Security Act ("CARES
2 Act"), which the President signed into law on March 27, 2020. The
3 CARES Act provided over \$2 trillion in economic relief protections
4 to the American people from the public health and economic impacts
5 of COVID-19.

6 3. Prior to the enactment of the CARES Act, to be eligible for
7 UI benefits administered by EDD, a person had to have been employed
8 and worked in California and received at least a certain amount of
9 wages from an employer in the 18 months preceding his/her UI
10 benefits claim. Because of this requirement, self-employed workers,
11 independent contractors, and employees with insufficient earnings
12 were not eligible to receive regular UI benefits.

13 4. The CARES Act established a new program – Pandemic
14 Unemployment Assistance ("PUA") – to provide UI benefits during the
15 COVID-19 pandemic to people who did not qualify for regular UI
16 benefits, including business owners, self-employed workers,
17 independent contractors, and those with a limited work history, who
18 were out of business or had significantly reduced their services as
19 a direct result of the pandemic. UI benefits provided under the PUA
20 program were sometimes referred to as PUA benefits.

21 5. Under the PUA provisions of the CARES Act, a person who was
22 a business owner, self-employed worker, independent contractor, or
23 gig worker could qualify for PUA benefits administered by EDD if
24 he/she previously performed such work in California and was
25 unemployed, partially unemployed, unable to work, or unavailable to
26 work due to a COVID-19-related reason.

27 6. Persons applying for PUA benefits did not need to submit
28 any supporting documents to EDD with their applications. Claimants

1 reported their total income for the 2019 calendar year on the
2 application. The stated income was used to calculate the benefits
3 to be paid, which were at least \$167 per week.

4 7. A PUA benefits claimant was required to answer various
5 questions on his/her application to establish his/her eligibility
6 for the benefits. The claimant was required to provide his/her
7 name, Social Security Number, and mailing address. The claimant was
8 also required to identify a qualifying occupational status and
9 COVID-19 related reason for being out of work.

10 8. After it approved an application for UI benefits, including
11 an application submitted pursuant to the PUA program, EDD would
12 create a debit account ("EDD debit account") with Bank of America, NA
13 ("Bank of America"). An Electronic Bill Payment ("EBP") debit card
14 linked to the EDD debit account would then be mailed via the United
15 States Postal Service from Bank of America to the claimant at the
16 address the claimant provided as his/her mailing address on his/her
17 UI benefits application.

18 9. EDD would deposit UI benefits, including pandemic benefits,
19 to the EDD debit account. The debit card could then be used to
20 withdraw the benefits from the EDD debit account in cash, using
21 automated teller machines ("ATMs"), including ATMs that Bank of
22 America and U.S. Bank operated, and to pay for purchases.

23 10. Bank of America and U.S. Bank were financial institutions
24 that were insured by the Federal Deposit Insurance Corporation.

25 11. Defendant PHYLLIS HOPE STITT and defendant KENNETH EARL
26 RILEY were residents of Los Angeles County, California, and in a
27 relationship with each other between at least as early as in or
28 around March 2009 and continuing to approximately March 2021.

1 12. Defendant STITT was employed by EDD as an employment
2 program representative whose job duties included determining claimant
3 eligibility for UI benefits and performing claim processing
4 activities.

5 B. THE OBJECTS OF THE CONSPIRACY

6 13. Beginning no later than in or around March 2020 and
7 continuing until at least in or around September 2021, in Los
8 Angeles County, within the Central District of California, and
9 elsewhere, defendants STITT and RILEY conspired with one another and
10 with others known and unknown to the United States Attorney, to
11 commit offenses against the United States, namely: (a) mail fraud,
12 in violation of Title 18, United States Code, Section 1341; and
13 (b) bank fraud, in violation of Title 18, United States Code,
14 Section 1344(2).

15 C. MANNER AND MEANS OF THE CONSPIRACY

16 14. The objects of the conspiracy were carried out, and were to
17 be carried out, in substance, as follows:

18 a. Defendant STITT would acquire the names, dates of
19 birth, social security numbers, and other personal identifying
20 information of individuals.

21 b. As an employee of EDD, defendant STITT would file, and
22 cause the filing of, fraudulent EDD applications for UI benefits,
23 including pandemic benefits, for individuals who were ineligible
24 because, among other reasons, they were: (i) employed; (ii) not
25 unemployed due to the pandemic; or (iii) deceased (the "fraudulent
26 EDD applications").

27 c. To cause EDD to approve the fraudulent EDD
28 applications, defendant STITT would submit materially false

1 information to EDD on the fraudulent EDD applications, including that
2 the named claimant had been employed in California and had become
3 unemployed as a direct result of the COVID-19 pandemic and was
4 entitled to UI benefits. Defendant STITT would also falsely document
5 in the EDD claim records that the named claimant had provided
6 employment history and driver's license information. In fact, as
7 defendant STITT knew, the information about the claimants' employment
8 status and records those claimants had purportedly provided was not
9 true.

10 d. To increase the amount of UI benefits to be paid,
11 defendant STITT would backdate UI claims to generate UI benefit
12 payments to be paid out for a period prior to the filing of the claim
13 and would falsely certify that that the named claimant was unemployed
14 due to the pandemic and was actively searching for employment in
15 order for UI pandemic benefits to be disbursed.

16 e. To gain control of and access to the UI benefit
17 payments that the fraudulent EDD applications were intended to
18 generate, defendant STITT would include as the mailing address on the
19 fraudulent EDD applications addresses to which defendant RILEY and/or
20 his associates had access.

21 f. As a result of filing fraudulent EDD applications and
22 processing claims that falsely represented and caused to be falsely
23 represented that the named claimants were entitled to UI benefits
24 administered by EDD when, as defendant STITT then knew, they were
25 not, defendant STITT would cause EDD to:

26 i. Authorize fraudulent UI benefits, including
27 pandemic benefits, to be provided via EDD debit accounts established
28 at Bank of America in the names of the named claimants who were

1 ineligible for pandemic benefits administered by EDD because, among
2 other reasons, they were (i) employed; (ii) not unemployed due to the
3 pandemic; or (iii) deceased; and

4 ii. Cause EBP debit cards, that is, debit cards in
5 the names of the named claimants linked to the EDD debit accounts at
6 Bank of America, to be mailed to the mailing addresses to which
7 defendant RILEY and/or his associates had access.

8 g. After EDD approved the fraudulent EDD applications and
9 claims and disbursed the UI funds (including pandemic benefits) to
10 the EDD debit accounts, and after Bank of America issued the EDD
11 debit cards linked to those accounts, defendant RILEY would call Bank
12 of America to activate the EBP debit cards.

13 h. Thereafter, defendant RILEY and his associates would
14 fraudulently assume the identities of the EDD debit account holders
15 and use the corresponding EBP debit cards to make fraudulent cash
16 withdrawals of the benefits, knowing that they were not entitled to
17 the withdrawals. The withdrawals would be made through cash
18 withdrawals from ATMs (including ATMs that Bank of America and U.S.
19 Bank operated in Los Angeles and San Bernardino Counties, and
20 elsewhere), electronic transfers, and point-of-sale retail purchases.

21 D. OVERT ACTS

22 15. On or about the dates set forth below, in furtherance of
23 the conspiracy, and to accomplish its objects, defendants STITT and
24 RILEY, and others known and unknown to the United States Attorney,
25 committed and willfully caused others to commit the following overt
26 acts, among others, within the Central District of California, and
27 elsewhere:

Victim J.G.

Overt Act No. 1: On August 25, 2020, defendant STITT filed a fraudulent application for pandemic assistance UI benefits that falsely asserted that the named claimant, victim J.G., was unemployed as a stylist/barber due to the COVID-19 pandemic, and verified J.G.'s driver's license information, which resulted in the approval and disbursement of UI benefits.

Overt Act No. 2: On September 5, 2020, defendant RILEY contacted Bank of America to activate the EBP debit card ending in 6332 that was linked to the EDD debit account established to disburse UI benefits to victim J.G.

Overt Act No. 3: On September 5, 2020, defendant RILEY used the EBP debit card ending in 6332 issued in the name of victim J.G. at a Bank of America ATM in Long Beach, California, to withdraw \$1,000.

Victim R.W.

Overt Act No. 4: On May 26, 2021, defendant STITT accessed EDD records relating to a UI claim for pandemic assistance benefits in the name of victim R.W., who died on September 25, 2020, and requested certification for unemployment eligibility for 16 weeks of UI benefits backdated to January 2, 2021.

Overt Act No. 5: On May 29, 2021, defendant RILEY used an EBP debit card ending in 6977 and issued in the name of victim R.W. to withdraw \$1,000.

Overt Act No. 6: On June 27, 2021, defendant RILEY contacted Bank of America to activate a new EBP debit card ending in 6356 and linked to the EDD debit account established to disburse UI benefits to victim R.W.

1 Overt Act No. 7: On June 27, 2021, defendant RILEY used
2 the EBP debit card ending in 6356 issued in the name of victim R.W.
3 at a Bank of America ATM in Los Angeles, California, to withdraw
4 \$1,000.

5 Victim D.W.

6 Overt Act No. 8: On August 31, 2021, defendant STITT
7 accessed EDD records relating to a UI claim for pandemic assistance
8 benefits in the name of victim D.W. and changed the mailing address
9 on the claim in the name of victim D.W. to a mailing address to which
10 defendant RILEY had access.

11 Overt Act No. 9: On August 31, 2021, defendant STITT
12 accessed EDD records relating to a UI claim for pandemic assistance
13 benefits in the name of victim D.W. and reactivated a dormant UI
14 claim in the name of victim D.W.

15 Overt Act No. 10: On August 31, 2021, defendant STITT
16 accessed EDD records relating to a UI claim for pandemic assistance
17 benefits in the name of victim D.W. and requested certification for
18 unemployment eligibility for 11 weeks of UI benefits in the name of
19 victim D.W., backdated to June 19, 2021.

20 Overt Act No. 11: On August 31, 2021, defendant RILEY
21 contacted Bank of America by telephone regarding an EBP debit card
22 ending in 2402 issued in the name of victim D.W. and linked to the
23 EDD debit account established to disburse UI benefits to victim D.W.

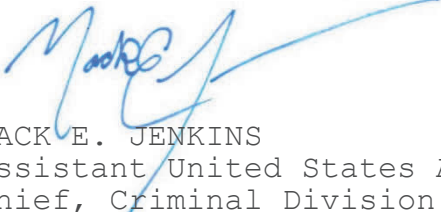
24 Overt Act No. 12: On September 10, 2021, defendant RILEY
25 contacted Bank of America by telephone twice regarding an EBP debit
26 card ending in 2402 issued in the name of victim D.W. and linked to
27 the EDD debit account established to disburse UI benefits to victim
28

1 D.W., the same day that the 11 weeks of the backdated UI benefits
2 referenced above in Overt Act No. 13 were approved.

3 Overt Act No. 13: On September 11, 2021, defendant RILEY
4 contacted Bank of America by telephone twice regarding an EBP debit
5 card ending in 2402 issued in the name of victim D.W. and linked to
6 the EDD debit account established to disburse UI benefits to victim
7 D.W.

8 Overt Act No. 14: On September 11, 2021, defendant RILEY
9 used the EBP debit card ending in 2402 issued in the name of victim
10 D.W. at a Bank of America ATM in Los Angeles, California, to withdraw
11 \$1,000.

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