Washington Military Department

Emergency Management Roles and Responsibilities

Briefing to the House Community and Economic Development Committee

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Robert Ezelle
Director, Emergency Management Division
Washington Military Department

MG Bret Daugherty
The Adjutant General
Director, Washington Military Department







Emergency Management Division Mission

EMD leads and coordinates mitigation, preparedness, response and recovery in Washington State to minimize the impact of disasters and emergencies on the people, property, environment and economy.

NIMS/ICS Across All Levels of Government



Off-scene Coordination

On-scene Command



Requests and Information

Resources

Joint Field Office
with Unified Coordination Group

Mutual Aid:
EMAC, PNEMA

State Emergency Operations Center
and elected officials

Mutual Aid:
WAMAS

City/County Emergency Operations Center
and elected Officials

Delegation of Authority

Mutual Aid:
LE, Fire, EMS

Incident Command Post with
Incident Command/Unified Command/
Type III, II, or I Incident Management Team

Washington's Recent Disaster Experience

2022 Federal Declarations

1 Major Disaster (Nov 2021 Flooding and Mudslides)

0 Fire Management Assistance Grants

2021 Federal Declarations

2 Major Disasters (Sept 2020 Wildfires, Dec 20-Jan 21 Winter Storms)

8 Fire Management Assistance Grants

2020 Federal Declarations

2 Major Disasters (Jan Severe Storms, Pandemic)

10 Fire Management Assistance Grants

2019 Federal Declarations

1 Major Disaster (Severe Winter Storms, Flooding, Landslides, and Tornado)

2018 Federal Declarations

9 Fire Management Assistance Grants

2017 Federal Declarations

1 Major Disaster (Severe Winter Storms, Flooding, Landslides, and Mudslides)

3 Fire Management Assistance Grants

2016 Federal Declarations

4 Fire Management Assistance Grants

2015 Federal Declarations

4 Major Disasters (**Historic Fires**; Windstorm; Nov Severe Storm; Dec Severe Storm)

12 Fire Management Assistance Grants

2014 Federal Declarations

2 Major Disasters (SR530 Landslide/**Central Washington Firestorm**)

8 Fire Management Assistance Grants

2013 Federal Declarations

3 Fire Management Assistance Grants

2012 Federal Declarations

2 Major Disasters (January winter storm, July high winds and flooding)

8 Fire Management Assistance Grants

FMAG Totals: 65

Major Disaster Declarations:

Fire	3
Windstorm	2
Winter Storms	8
Landslide	1
Pandemic	1
Total	**15**

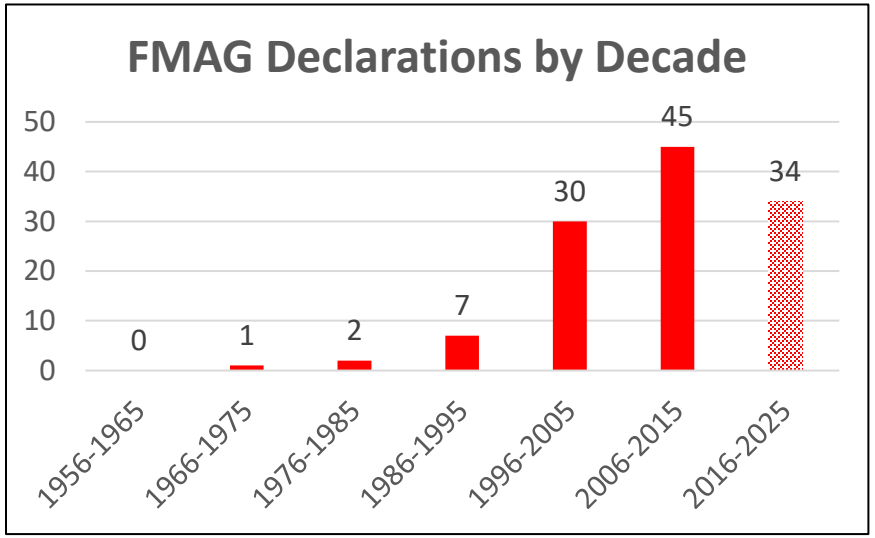
Washington's Disasters Over Time

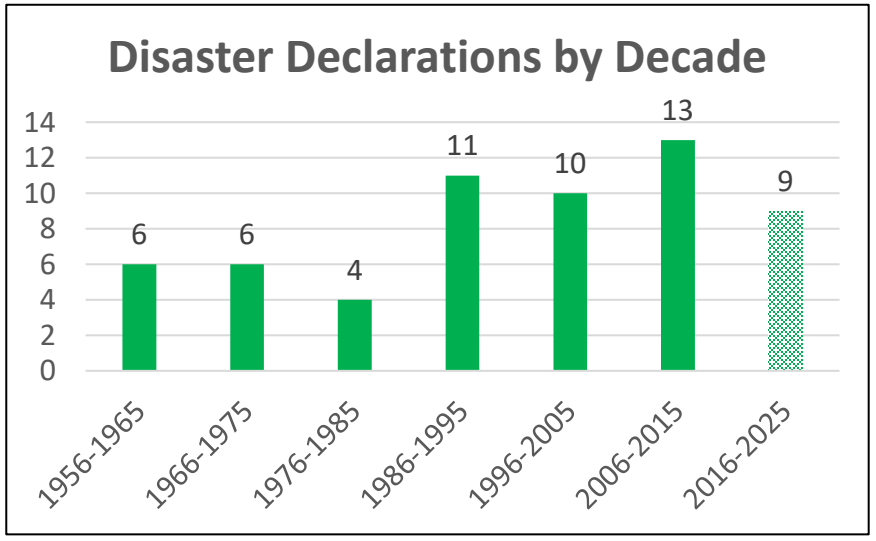
Since 1956 – 186 Federal Declarations

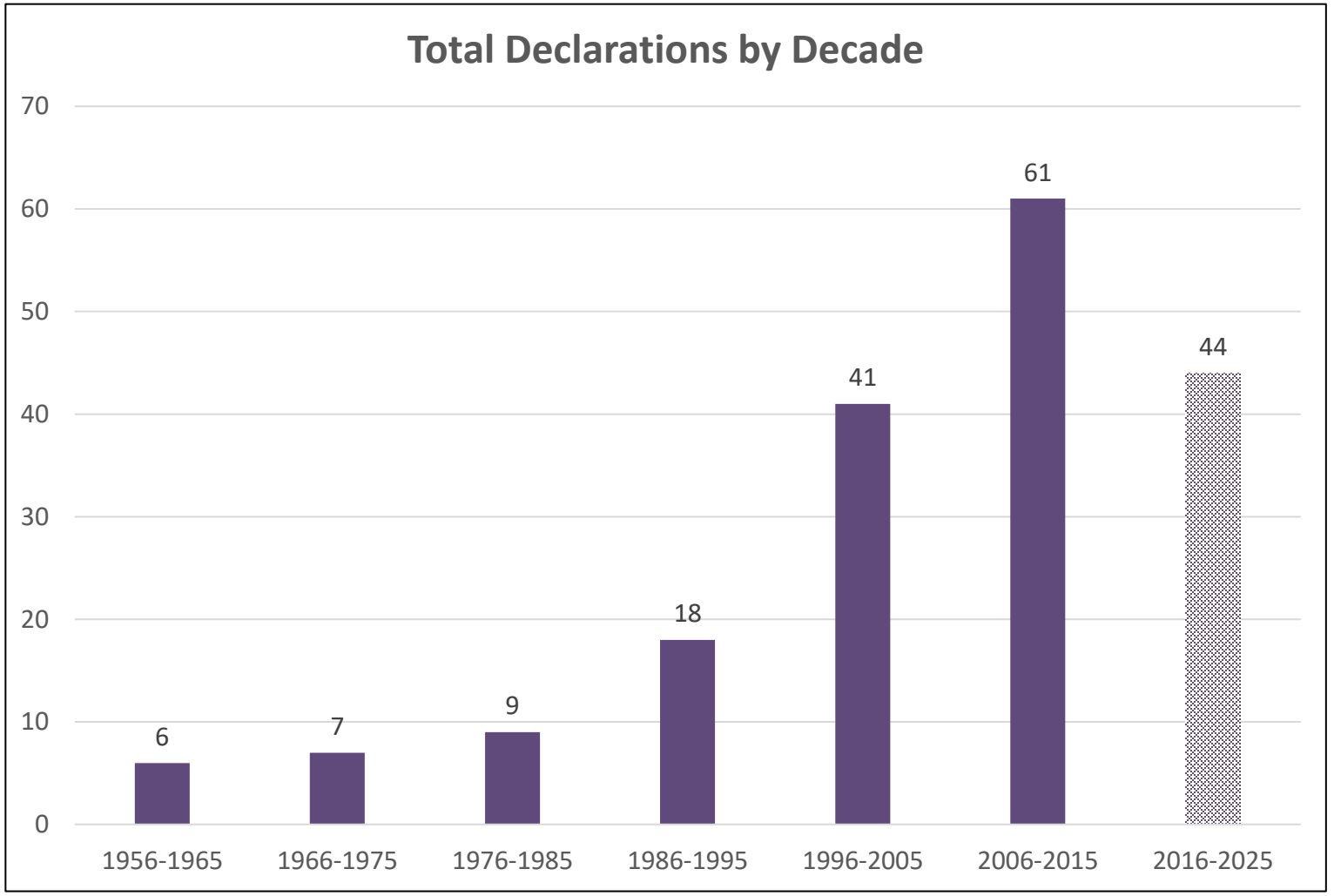
- 59 Major Disasters
- 8 Emergency Declarations
- 119 Federal Fire Suppression/Management Declarations

Washington ranks as the fourth most disaster-prone state in the U.S.A

Disaster Growth







State Role in Disaster

- The State EOC coordinates the resources and activities of state government, voluntary organizations, and the private sector in support of local and tribal jurisdictions responding to incidents and disasters
- When federal help is required EMD drafts the request for assistance and partners with FEMA to manage the assistance provided to the state
- EMD facilitates establishment of a structure/process to manage long term recovery

Emergency Support Functions

ESF-1
Transportation
WSDOT

ESF-2
Communication
Systems
WMD

ESF-3
Public Works
DES

ESF-4
Firefighting
DNR/WSP

ESF-5
Emergency
Management
WMD

ESF-6
Mass Care, Sheltering
WMD

ESF-20
DSCA
WMD

SEOC
WMD/EMD

ESF-7
Logistics
DES

ESF-15
External Affairs
WMD

ESF-8
Public Health
DOH

ESF-14
Recovery
WMD

ESF-9
SAR
WMD

ESF-13
Law Enforcement
WSP

ESF-12
Energy
Commerce

ESF-11
Agriculture
WSDA

ESF-10
HAZMAT
ECY

State Recovery Assistance

- Governor's emergency assistance fund
  - $5 million FY21-23 Biennium
- DSHS
  - Disaster Supplemental Nutrition Assistance Program (D-SNAP)
  - Disaster Cash Assistance Program (DCAP)
  - Mobile Community Service Office
- Dept of Commerce Programs
  - Covered separately

Presidential Major Disaster Declaration

- Any natural catastrophe, or regardless of cause, any fire, flood, or explosion, in which the President determines has caused damage of sufficient severity and magnitude to warrant federal disaster assistance to alleviate the damage, loss, hardship, or suffering.
- Federal assistance is supplementary to the efforts and available resources of States, local governments, and relief organizations.

Disaster Recovery Process



Declaration



Joint Field Office



Request for Assistance

Individual & Households Program

Public Assistance

Hazard Mitigation Grant Program

On-going Response

Federal Assistance – Public Assistance (PA)

- Eligibility – State, Local, Tribal, Territorial governments and certain non-profit entities
- Activities:
  - Debris removal
  - Emergency protective measures
  - Restoration of publicly-owned facilities and specific facilities of certain PNPs
  - Hazard mitigation
- 75 percent federal cost share, 25 percent local cost share (of which the state customarily pays half)
- WA State threshold - $12.6 Million

Federal Assistance – Individual Assistance (IA)

- Programs are authorized based on the need of the disaster.
- Through IA programs, FEMA provides assistance to individuals and households, as well as SLTT governments to support individual survivors.
  - Mass Care/Emergency Services
  - Individuals and Households Program (IHP)
  - Disaster Case Management
  - Crisis Counseling Assistance and Training Program
  - Disaster Legal Services
  - Disaster Unemployment Assistance
  - Voluntary Agency Coordination

Federal Assistance – Individual Assistance (IA)

- **Individuals and Households Program (IHP)** - financial assistance and direct services to eligible individuals and households who have uninsured or underinsured necessary expenses and serious needs as a result of a Presidentially-declared disaster
  - **Housing Assistance (HA)** – Lodging, home repair, home replacement, etc.
  - **Other Needs Assistance (ONA)** – Miscellaneous items, critical needs, etc.
- **Not** designed to make people whole again, or to rebuild ruined homes. It is designed only to **keep disaster victims safe, sanitary and secure**.
- FEMA is the last resort and relies on insurance programs first, and they cannot duplicate funds.
- Maximum award is $33,000, average is $8,000

Small Business Administration (SBA) Loans

- Physical Disaster Loans
- Economic Injury Disaster Loans
- Disaster declarations which make SBA loans possible
  - Major Disaster Declaration for Individual Assistance
  - Major Disaster Declaration for Public Assistance
  - SBA physical disaster declaration
  - SBA economic injury disaster declaration in response to a determination of a natural disaster by the Secretary of Agriculture
  - SBA makes an economic injury declaration in reliance of state certification of economic injury to small businesses in a disaster area

Gaps

- Lack of a state individual assistance program
  - FEMA Individual Assistance is seldom awarded
  - Limited assistance for disaster victims if IA is not awarded
  - Program in statute but unfunded with no rule-making authority
- Lack of a state public assistance program
  - No state program to assist local and tribal jurisdictions rebuild public infrastructure if a disaster does not arise to the level of a major disaster declaration
- Infrastructure resilience
- Preparedness

Legislature's Role in Disaster

- Authorizing and appropriating
  - Emergency management programs
  - Response and recovery activities
- Preparedness and mitigation advocacy
- Communications conduit between emergency management and the community during disasters

ORGANIZATIONAL OVERVIEW

The Washington Military Department's mission is to minimize the impact of emergencies and disasters on people, property, environment and the economy of Washington state by providing trained and ready forces for state and federal missions. The department also provides structured alternative education opportunities for at-risk youth.

WASHINGTON NATIONAL GUARD

- Nearly 8,000 citizen-soldiers and airmen
- The Washington Army National Guard = five Major Subordinate Commands
- The Washington Air National Guard = two Wings and the Western Air Defense Sector
- Soldiers and airmen serve both the President and the Governor.

A UNIQUE MILITARY FORCE - STATE AND FEDERAL MISSIONS





Governor



The Adjutant General





President

Sec. of Defense

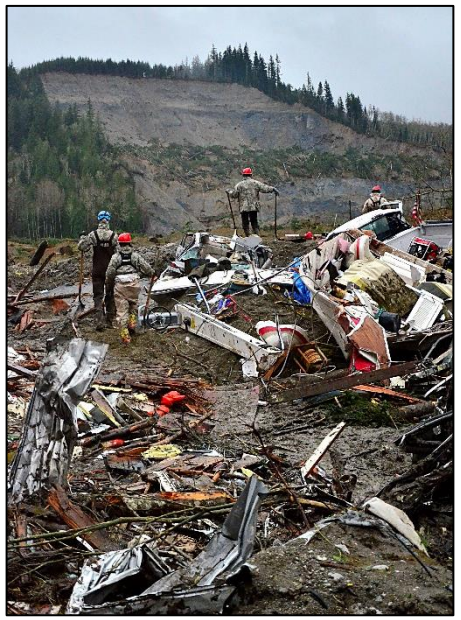
Sec. of Army

Sec. of Air Force

Chief, National Guard Bureau

CHANNEL OF COMMUNICATIONS

A UNIQUE MILITARY FORCE - STATE AND FEDERAL MISSIONS



State Active Duty (SAD)

State Status

Serve the state under the Direction of the Governor

State pays

Example: State emergency & disaster response (floods, fires)
RCW 38.08.040



Title 32 State Duty

Federal Status
Consequence management & other large national responses

Fed government pays and state controls

Examples: COVID-19 response, Hurricane Katrina & Airport manning after 9/11



Title 10 Federal Duty

Federal Status

President (Fed) controls & Fed government pays

Example: Iraq & Afghanistan conflicts




Personnel and equipment available from:

- 5 Army National Guard Major Subordinate Commands
- 2 Air National Guard Wings
- Homeland Response Force
- 10th Civil Support Team







Local jurisdictions/tribes/ organizations request a resource – reviewed by SEOC.

Work under the direction of the organization that requested assistance.

A fulltime force on State Active Duty would eliminate time constraints.