HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: PCS for HB 1629 Transportation Facility Designations
SPONSOR(S): Tourism, Infrastructure & Energy Subcommittee
TIED BILLS: **IDEN./SIM. BILLS:**

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
Orig. Comm.: Tourism, Infrastructure & Energy Subcommittee		Johnson	Keating

SUMMARY ANALYSIS

State law authorizes legislative designations of transportation facilities for honorary or memorial purposes or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities, nor does the law require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone system listings. State law also requires the appropriate city or county commission to pass a resolution supporting the designation prior to the erection of markers indicating the designation.

The bill creates 11 honorary designations for various transportation facilities across the state and directs the Department of Transportation (DOT) to erect suitable markers for each designation.

The bill will have an insignificant negative fiscal impact to the State Transportation Trust Fund associated with erecting suitable markers for the above designations. These costs can be absorbed within DOT's existing resources.

The bill has an effective date of July 1, 2021.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

Present Situation

Designations
Section 267.062, F.S., provides for the naming of state buildings and other facilities. The statute provides that except as specifically provided by law, state buildings, roads, bridges, parks, recreational complexes, and other similar facilities may not be named for a living person.

Section 334.071, F.S., authorizes legislative designations of transportation facilities for honorary or memorial purposes or to distinguish a particular facility. The legislative designations do not officially change the current names of the facilities nor does the statute require local governments and private entities to change street signs, mailing addresses, or 911 emergency telephone-number system listings.

Road Markers
The Department of Transportation (DOT) must place a marker at each termini or intersection of an identified road or bridge and erect other markers it deems appropriate for a designated transportation facility. The appropriate city or county commission must pass a resolution in support of a particular designation before road markers are erected. Additionally, if the designated road segment extends through multiple cities or counties, a resolution must be passed by each affected local government.

Effect of the Bill

The bill requires DOT to erect suitable markers for each of the following designations.

Subsection 1 designates that portion of S.R. 87 between East Bay Blvd. and U.S. 98 in Santa Rosa County as “Ira Mae Bruce Memorial Highway.”

Ira Mae Bruce was Santa Rosa County’s first female commissioner and presided over numerous business and civic organizations. She was also co-broker/owner of Century 21 Island View Realty. Ms. Bruce passed away on November 30, 2020.[1]

Subsection 2 designates that portion of Davie Boulevard between S.W. 34th Avenue and S.W. 36th Avenue in Broward County as "Rubin Stacy Memorial Boulevard."

Rubin Stacy, a black man, died by hanging on July 19, 1935, in Fort Lauderdale, after an unconfirmed accusation by a white woman.[2]

Subsection 3 designates Bridge Number 100850 on S.R. 60/Courtney Campbell Causeway over Old Tampa Bay in Hillsborough County as "Virginia Creighton Bridge."

Virginia (Ginger) Creighton worked in the field of wetland science and was key to developing the Courtney Campbell Causeway – Old Tampa Bay Water Quality Improvement Project that provided environmental credit for other DOT projects in the Tampa Bay Area.[3] Ms. Creighton passed away on May 29, 2020.

[1] https://www.facebook.com/1619922901599897/posts/santa-rosa-countys-first-female-county-commissioner-has-passed-away-it-is-with-i/2817435305181978/ (last visited March 11, 2021).
[2] Bryan, Susannah, *A lynch mob killed a Black man in Fort Lauderdale in 1935. His name was Rubin Stacy.* South Florida Sun Sentinel, September 11, 2020. Available at: https://www.sun-sentinel.com/local/broward/fort-lauderdale/fl-ne-rubin-stacy-lynching-memorial-20200911-u3f6jg26izerllal7vva6nz3wi-story.html (last visited January 5, 2021).
[3] Virginia (Ginger) Creighton Death Notice from the Florida Department of Transportation.

Subsection 4 designates the interchange at the Florida Turnpike and U.S. 192 in Osceola County as "Representative Frank Attkisson Interchange."

Representative Frank Attkisson served on the Kissimmee City Commission from 1990-1992, as the Mayor of Kissimmee from 1996-2000, and in the Florida House of Representatives from 2000-2008. Representative Attkisson passed away on April 6, 2017.[4]

Subsection 5 designates that portion of U.S. 19/S.R. 55 between U.S. 41/S.R. 45/Tamiami Trail and Palm View Road in Manatee County as "Tiffiany Marie Olsen Memorial Highway."

On December 7, 2005, Tiffiany Marie Olsen was killed in a traffic crash on U.S. 19 in Manatee County. Following her mother not being notified of her death for several hours, her mother was instrumental in getting emergency contact information added to a person's driver license or identification card record.[5]

Subsection 6 designates that portion of the S.R. A1A between Oakland Park Boulevard and Palm Avenue in Broward County as "Pio R. Ieraci Memorial Highway."

Pio R. Ieraci was a civic leader active in the Broward County Community. He served as the President of the Galt Ocean Club Condominium Association for over 20 years. Mr. Ieraci passed away on December 20, 2020.[6]

Subsection 7 designates that portion of S.R. 520/W. King Street between S.R. 501/Clearlake Road and S.R. 519/Fiske Boulevard in Brevard County as "Sgt. George Lee Taylor, Sr., Memorial Highway."

Sgt. George Lee Taylor, Sr., served in the United States Army from 1967 to 1971. After returning from war, Sgt. Taylor founded the National Veterans Homeless Support, which is estimated to have helped reduce the homeless veteran population in Brevard County by 90 percent. Sgt. Taylor passed away on May 17, 2020.[7]

Subsection 8 designates that portion of S.R. 519/Fiske Boulevard between Rosa L. Jones Drive and I-95 in Brevard County as "Dr. Martin Luther King, Jr., Boulevard."

Dr. Martin Luther King, Jr., was a civil rights leader and the youngest man to have received the Nobel Peace Prize. Dr. King passed away on April 4, 1968.[8]

Subsection 9 designates that portion of U.S. 23/Kings Road between Spires Avenue and Tyler Street in Duval County is designated as "Professor Dock Jackson Jordan and Mrs. Carrie Thomas Jordan Memorial Highway."

Professor Dock Jackson Jordan served as President of Edward Waters College in Jacksonville from 1895-1897. He later trained black teachers, developed workshops for black educators, and worked for the advancement of black education. Professor Jordan passed away on October 20, 1943.[9]

Mrs. Carrie Thomas Jordan was born in Jacksonville in 1870 and was instrumental in rewriting school curriculum for black students, placing an emphasis on spelling, geography, and nature study. Mrs. Jordan passed away on August 11, 1968.[10]

Subsection 10 The bill designates that portion of S.R. 715/Bacom Point Road between W. Morgan Road and S.W. 14th Street in Palm Beach County as "Deputy Sheriff Donta Manuel and Deputy Sheriff

[4] https://www.myfloridahouse.gov/Sections/Representatives/details.aspx?MemberId=4234 (last visited March 4, 2021).
[5] https://www.flhsmv.gov/driver-licenses-id-cards/emergency-contact-information-history/ (last visited March 10, 2021).
[6] https://www.dignitymemorial.com/obituaries/fort-lauderdale-fl/pio-ieraci-9961464 (last visited March 9, 2021).
[7] https://www.dignitymemorial.com/obituaries/cocoa-fl/george-taylor-9187354 (last visited March 10, 2021).
[8] https://www.nobelprize.org/prizes/peace/1964/king/biographical/ (last visited March 9, 2021).
[9] Biographical information provided to the Transportation & Infrastructure Subcommittee regarding Professor Dock Jackson Jordan and Mrs. Carrie Thomas Jordan.
[10] *Id.*

Jonathan Wallace Highway."

On November 28, 2007, Deputy Sheriff Donta Manuel and Deputy Sheriff Jonathan Wallace were struck and killed by a patrol car while attempting to remove stop sticks on State Road 715 in Palm Beach County.[11]

Subsection 11 designates, upon completion of construction, the interchange at First Coast Expressway/State Road 23 and Henley Road in Clay County as "Sergeant Eric John Twisdale Memorial Interchange."

Sergeant Eric John Twisdale served as a Deputy, Detective, Dive Team Member, and Sergeant throughout his 22 years with the Clay County Sheriff's Office. He received numerous awards, including the Sheriff's Office Lifesaving Award and Deputy of the Year.[12] Sergeant Twisdale passed away on September 16, 2020, after contracting Covid-19 during a presumed exposure at the Clay County Sheriff's Office.[13]

The bill has an effective date of July 1, 2021.

B. SECTION DIRECTORY:

Section 1 Creates honorary transportation facility designations; directs DOT to erect suitable markers.

Section 2 Provides an effective date of July 1, 2021.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

   None.

2. Expenditures:

   DOT estimates a cost of $1,000 per designation for the appropriate markers, which provides for two signs per designation at $500 per sign.[14] Therefore, the bill has an estimated negative fiscal impact of $11,000 to the State Transportation Trust Fund. This cost can be absorbed within existing DOT resources.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

   None.

2. Expenditures:

   None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

[11] Officer Down Memorial Page, https://www.odmp.org/officer/19071-deputy-sheriff-donta-j-manuel (last visited February 1, 2021).
[12] Clay County Resolution 2020/2021-41 supporting the designation.
[13] Officer Down Memorial Page, https://www.odmp.org/officer/24909-sergeant-eric-john-twisdale (last visited March 18, 2021).
[14] E-mail from Amanda Marsh, Legislative Programs Office, Department of Transportation, RE: Road Designation Fiscal. January 5, 2020.

D. FISCAL COMMENTS:

None.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect county or municipal governments.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES