

EXHIBIT 6

**FILED
PROVISIONALLY
UNDER SEAL WITH
REDACTIONS
PURSUANT TO
STIPULATED
PROTECTIVE ORDER**

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11 Attorneys for Defendant
12 BANK OF AMERICA, N.A.

13 **UNITED STATES DISTRICT COURT**
14 **SOUTHERN DISTRICT OF CALIFORNIA**
15 **SAN DIEGO DIVISION**

16 IN RE: BANK OF AMERICA
17 CALIFORNIA UNEMPLOYMENT
18 BENEFITS LITIGATION,
19

Case No. 3-21-md-02992-GPC-MSB

20 **DECLARATION OF MICHAEL J.**
21 **LETSON IN SUPPORT OF**
22 **DEFENDANT'S MEMORANDUM**
23 **IN OPPOSITION TO PLAINTIFFS'**
24 **MOTION FOR CLASS**
25 **CERTIFICATION**

26 Date: January 17, 2025

27 Time: 1:30 p.m.

28 Ctrm: 2D – 2nd Floor

Judge: Hon. Gonzalo P. Curiel

FILED PROVISIONALLY UNDER SEAL
PURSUANT TO STIPULATED PROTECTIVE
ORDER

1 I, Michael J. Letson, hereby declare as follows:

2 1. I am employed by Bank of America, N.A. (“BANA”) as Managing
3 Director in Global Financial Crimes (“GFC”) leading Detection and Complex
4 Investigations, and have served in this role since May 2023. Prior to that, I served as
5 Head of GFC’s Financial Crimes Analytics from February 2019 through May 2023.

6 2. I make this declaration based upon personal knowledge and belief, upon
7 BANA’s records maintained in the ordinary course and scope of business, and upon
8 information gathered from other BANA employees within the scope of their
9 responsibilities. If called to testify as to any of the matters set forth in this declaration,
10 I could and would competently testify thereto.

11 3. In my role as Managing Director, I manage the GFC business operations
12 group at BANA whose mission is to lead the efforts of the institution to detect and
13 deter criminal misconduct and fraud and support compliance with the Bank Secrecy
14 Act and anti-money laundering (“BSA/AML”) obligations. Based on my various
15 positions at BANA, especially my current and prior roles with GFC, I am familiar
16 with—and in many instances developed, directed, or implemented—BANA’s fraud
17 detection capabilities and efforts, including its use of anti-fraud strategies. Through
18 2020 to early 2023, I was directly and personally involved in BANA’s response to
19 fraud, money laundering, and other crimes specifically targeting BANA’s prepaid
20 cards issued as part of State unemployment insurance (“UI”) programs, including
21 California’s Employment Development Department (“EDD”) UI program.

22 4. In my role at BANA, I am familiar with BANA’s BSA/AML
23 responsibilities, including BANA’s obligation as a national bank to detect, to report,
24 and to take reasonable steps not to permit fraud or attempted fraud using BANA’s
25 products and systems.

BANA’s Fraud Prevention Responsibilities and Strategies

5. As a national bank, BANA has a statutory and regulatory obligation to take efforts not to permit BANA’s products and systems—including BANA UI prepaid cards—from being used as instruments of fraud, money laundering, other criminal activities. Under the BSA and other anti-money laundering laws, regulations, and guidance, this includes the requirement to monitor transactions and to report on suspicious financial activity. BANA’s Fraud Operations Team, as well as GFC, which is under my supervision, exercises responsibility in this area, and part of their function is to design and implement affirmative strategies to identify and deter likely fraud while the abuse is being attempted.

6. [REDACTED]

7. Any fraud strategy can impact persons whose card activities or observable characteristics appear to be fraudulent or suspicious but are not, in fact, fraudulent for a particular cardholder. In my experience, it is never BANA’s intention to inconvenience valid benefits recipients; however, no fraud strategy is 100% effective at identifying only fraudulent activity. That is in the nature of reasonable strategies (like the Fraud Filter described below), which are an important tool used for fraud deterrence across the American economy.

1 8. At all times when assessing and implementing fraud strategies across all
2 of BANA’s products (including UI prepaid cards), BANA’s goal has been to protect
3 legitimate consumers while not permitting the Bank to be used as an instrument of
4 fraud [REDACTED]
5 [REDACTED]. To strike
6 this balance, [REDACTED]
7 [REDACTED]
8 [REDACTED].

9 9. As a reasonable control to help keep the Bank from being used as a
10 means of fraud, BANA has historically used and continues to use tactics to [REDACTED]
11 [REDACTED]
12 [REDACTED]
13 [REDACTED]
14 [REDACTED]
15 [REDACTED]
16 [REDACTED]
17 [REDACTED]
18 [REDACTED]
19 [REDACTED].

20 **BANA’s Observations of Fraud During the Pandemic**

21 10. Throughout the pandemic, in compliance with its obligations under the
22 BSA, BANA reported to and watched for guidance from Financial Crimes
23 Enforcement Network (“FinCEN”), and took efforts to prevent fraud, money
24 laundering, and other criminal activity using BANA’s financial instruments and
25 government relief funds. FinCEN is a bureau of the Department of the Treasury.
26 FinCEN is the primary federal authority responsible for safeguarding the financial
27 system from fraud and other forms of illicit use; for collecting, and analyzing and
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1 disseminating financial intelligence; and for implementing and enforcing BSA and
2 AML requirements. FinCEN is the United States partner with other countries’
3 similar agencies that coordinate in the detection and investigation of financial crimes
4 worldwide. BANA also worked closely with federal and State law enforcement,
5 counter-terrorism agencies, financial regulators, and other stakeholders as part of
6 those antifraud efforts.

7 11. BANA’s efforts were commended by FinCEN and other law
8 enforcement agencies on a number of occasions, in which the agency wrote to BANA
9 to recognize its contributions to reporting and investigations, including investigations
10 specifically “related to fraud associated with COVID-19 relief programs.”

11 12. Starting in Spring 2020, BANA observed, and was informed by law
12 enforcement agencies and other third-party sources of massive fraud and illegality in
13 UI programs and affecting BANA prepaid cards issued to distribute benefits for UI
14 programs in 12 states. The fraud was different in type and in scale from anything
15 BANA had seen previously in its UI prepaid programs. In my professional
16 experience, the scale of this fraud and misuse was unprecedented. These sentiments
17 appear to be shared by law enforcement: the then-chief of Secret Service
18 investigations Jeremey Sheridan pronounced that pandemic-era unemployment
19 benefit abuse was “the largest fraud scheme that I’ve ever encountered.” ‘Easy
20 money’: How international scam artists pulled off an epic theft of COVID benefits,
21 NBC, Aug. 15, 2021, [https://www.nbcnews.com/news/usnews/easy-money-how-](https://www.nbcnews.com/news/usnews/easy-money-how-international-scam-artists-pulled-epic-theft-covid-n1276789)
22 [international-scam-artists-pulled-epic-theft-covid-n1276789](https://www.nbcnews.com/news/usnews/easy-money-how-international-scam-artists-pulled-epic-theft-covid-n1276789). This was not a
23 situation where fraud was more common simply because the programs had grown
24 larger. Instead, the pandemic created opportunities for benefits eligibility and
25 unauthorized transaction claims (“Error Claims”) fraud types that had not been
26 prevalent before and, in the case of benefits eligibility fraud, was not even possible
27 on a wide scale before.

1 13. Beginning in May 2020, the volume of events generated by BANA’s
2 Anti-Money Laundering Prepaid Card Monitoring model increased significantly. In
3 total, [REDACTED]

4 [REDACTED]
5 [REDACTED]
6 14. Also in May 2020, BANA was first alerted to benefits eligibility fraud
7 when the U.S. Secret Service issued an alert about massive fraud being perpetrated
8 against state unemployment programs. BANA also began to receive information
9 from federal, state, and local law enforcement alerting it to [REDACTED]

10 [REDACTED]
11 [REDACTED]
12 [REDACTED]
13 [REDACTED]
14 [REDACTED]
15 15. Ultimately, law enforcement uncovered criminal conduct stretching
16 across the globe, and domestic networks of “money mules” who occupied themselves
17 all day long with applying for unemployment or making cash withdrawals using
18 wrongfully obtained BANA UI prepaid cards. PUA fraud also occurred within
19 California’s state prison system, as BANA observed (and California’s State Auditor
20 and various news organizations later reported) that an estimated \$810 million in
21 benefits was fraudulently obtained by prisoners making fraudulent unemployment
22 claims. As of January 2021, California’s State Auditor estimated nearly \$10.4 billion
23 in fraudulent claims. Subsequent reports have estimated in excess of \$32 billion of
24 unemployment benefits were stolen and illegitimately issued in California.

25 16. The GFC team immediately met and spoke dozens of times with federal,
26 state, and local law enforcement to understand the burgeoning problem and how it
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1 could impact UI prepaid cards and conducted its own investigation of fraud across
2 all of the State UI Programs.

3 17. Despite BANA’s best efforts, [REDACTED]

4 [REDACTED]
5 [REDACTED]
6 [REDACTED]
7 [REDACTED]
8 [REDACTED]
9 [REDACTED]
10 [REDACTED]
11 [REDACTED] BANA nonetheless worked hard to
12 tailor its fraud detection and prevention strategies to the activity and behaviors it
13 could observe.

14 18. As part of its response to the significant increase in suspicious activity
15 seen in the first six months of the pandemic, the GFC team analyzed [REDACTED]

1 [REDACTED]
2 [REDACTED]
3 19. GFC looked beyond just data. BANA also reviewed [REDACTED]
4 [REDACTED]
5 [REDACTED]
6 [REDACTED]
7 [REDACTED]
8 [REDACTED]
9 [REDACTED] Others were brazen enough to put out detailed instructions on YouTube
10 and various social messaging platforms (e.g., What’s App) detailing how to file
11 fraudulent benefits claims with EDD. Still others made music videos on YouTube
12 bragging about having defrauded EDD, including one waiving EDD envelopes and
13 describing submitting fraudulent claims until their account was frozen, and another
14 set entirely in front of a BANA financial center and ATM terminal bragging about
15 “cracking EDD” and committing fraud against “BA”. See “Bandemic (E.D.D.)” by
16 Shoreline Mafia, available at <https://www.youtube.com/watch?v=vut-17KzZJk> (last
17 accessed Oct. 17, 2024); “EDD” by ShotOff & Nuke Bizzle, available at
18 <https://www.youtube.com/watch?v=K0ck7hTsug8> (last accessed Oct. 17, 2024).

19 20. These sources of information, [REDACTED]
20 [REDACTED] demonstrated
21 concerning patterns and characteristics of cards, cardholders, and transactions
22 indicative of an extremely concerning level of benefits enrollment fraud in the EDD
23 program.

24 21. GFC’s and law enforcement’s investigations in the first six months of
25 the pandemic yielded [REDACTED]
26 [REDACTED]
27 [REDACTED]
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[REDACTED]

22. To combat the staggering levels of UI fraud, BANA [REDACTED]

[REDACTED]

23. BANA soon came to realize that [REDACTED]

[REDACTED]

[REDACTED] Public reports also began to emerge that EDD was unable to manage the avalanche of unemployment claims. As a report issued by the United States House Committee on Oversight and Accountability recently explained:¹

¹ H. Comm. on Oversight and Accountability Majority Staff, Examining Widespread Fraud in Pandemic Unemployment Relief Programs (Sept. 10, 2024), <https://oversight.house.gov/wp-content/uploads/2024/09/UI-Report-FINAL.pdf>.

1 EDD staff under Su’s leadership adopted a ‘pay and chase’
2 model and processed incoming claims quickly; EDD staff
3 understood that less time should be spent on checking
4 eligibility of claimants as this would slow down paying out
5 benefits. This led to many bad actors like international
6 organized crime and individual criminals cashing in while
7 eligible claimants were unable to obtain their benefits.

8 By mid-September 2020, the Governor shut down EDD so it could take two weeks
9 to implement a new process to fight fraudulent applications for benefits and clean a
10 backlog of pending applications. *See* EDD Announces Reset in Response to Strike
11 Team Recommendations to Process Claims Faster, Reduce Fraud and Tackle
12 Backlog Issue, EDD, New Release No. 20-49, Sept. 19, 2020,
13 https://edd.ca.gov/About_EDD/pdf/news-20-49.pdf.

14 24. To further combat the staggering level of UI fraud and to meet its
15 responsibilities under BSA/AML laws, BANA has [REDACTED]
16 [REDACTED]
17 [REDACTED]

18 25. BANA’s fraud strategies for these UI programs, developed in the
19 pandemic, have [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]
23 [REDACTED]
24 [REDACTED]
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27 [REDACTED]
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[REDACTED]

BANA’s Research, Development, and Implementation of the Fraud Filter

26. Beginning in June 2020, Error Claims submitted on UI prepaid cards generally, and EDD prepaid cards specifically, began to climb significantly,

[REDACTED]

27. Around that time, [REDACTED]

[REDACTED]

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28. GFC also identified

29. BANA’s experienced fraud detection specialists concluded that the

30. In the late summer of 2020, the GFC and GIS teams were jointly tasked with

At the time, these teams and I were concerned that BANA’s cards and systems were being misused to commit fraud and money laundering and anticipated that an effective strategy could greatly

1 assist BANA in meeting its BSA/AML responsibilities, while at the same time, trying
2 to minimize the number of legitimate cardholders impacted.

3 31. GFC’s and GIS’s joint assessment concluded that [REDACTED]

4 [REDACTED]
5 [REDACTED]
6 [REDACTED]
7 [REDACTED]
8 [REDACTED]
9 [REDACTED]
10 [REDACTED]
11 [REDACTED]
12 [REDACTED]

13 32. To identify and combat fraud that could be identified at the point of a
14 claim, BANA developed and implemented the “Fraud Filter.” The Fraud Filter is a

15 [REDACTED]
16 [REDACTED]
17 [REDACTED]
18 [REDACTED]
19 [REDACTED]

20 33. [REDACTED]

21 [REDACTED]
22 [REDACTED]
23 [REDACTED]
24 [REDACTED]

25 34. At the time the Fraud Filter was implemented, in late September 2020,
26 it was our belief and judgment that [REDACTED]

27 [REDACTED]
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[REDACTED]

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35. [REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

36. [REDACTED]

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[REDACTED]

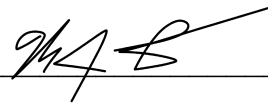
[REDACTED]

1 38. As of June 9, 2021, BANA discontinued using the Fraud Filter to close
2 Error Claims.

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4 I declare under the penalty of perjury that the foregoing is true and correct.

5
6 Executed on this 23rd day of October, 2024.

7
8 By: _____



9 MICHAEL J. LETSON
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